

Higher Education
 Coordinator - BourneS
 Office of Fiscal Analysis

	Page #	Analyst	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov - App FY 24
					FY 24	FY 25	FY 24	FY 25	
General Fund									
Office of Higher Education	2	SB	38,251,766	37,758,185	38,175,441	38,291,402	42,178,665	42,255,628	11.71
University of Connecticut	5	DD	248,622,860	208,184,065	238,124,339	239,648,173	325,004,845	330,710,930	56.11
University of Connecticut Health Center	8	SB	173,352,048	133,730,117	150,675,636	152,910,025	-	-	(100.00)
Connecticut State Colleges and Universities	10	SB	410,494,217	317,864,939	487,772,463	497,689,866	414,848,995	423,477,474	30.51
Total - General Fund			870,720,891	697,537,306	914,747,879	928,539,466	782,032,505	796,444,032	12.11
Total - Appropriated Funds			870,720,891	697,537,306	914,747,879	928,539,466	782,032,505	796,444,032	12.11

Office of Higher Education DHE66500

Permanent Full-Time Positions

Fund	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
General Fund	27	26	26	26	26	26	-

Budget Summary

Account	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
Personal Services	1,395,460	1,473,629	1,757,383	1,811,589	1,757,383	1,811,589	19.26
Other Expenses	384,908	449,093	455,174	469,025	516,166	529,166	14.94
Other Current Expenses							
Minority Advancement Program	2,642,032	1,625,187	1,692,385	1,723,323	1,655,313	1,659,292	1.85
National Service Act	207,982	251,505	299,185	306,246	291,032	296,810	15.72
Minority Teacher Incentive Program	512,269	570,134	582,677	592,582	570,134	570,134	-
Other Than Payments to Local Governments							
Roberta B. Willis Scholarship Fund	33,109,115	33,388,637	33,388,637	33,388,637	37,388,637	37,388,637	11.98
Agency Total - General Fund	38,251,766	37,758,185	38,175,441	38,291,402	42,178,665	42,255,628	11.71
Additional Funds Available							
American Rescue Plan Act	21,500,000	43,000,000	-	-	-	-	(100.00)
Agency Grand Total	59,751,766	80,758,185	38,175,441	38,291,402	42,178,665	42,255,628	(47.77)

Account	Governor Recommended	
	FY 24	FY 25

Policy Revisions

Provide Funding for the Roberta B. Willis Scholarship Program

Roberta B. Willis Scholarship Fund	4,000,000	4,000,000
Total - General Fund	4,000,000	4,000,000

Background

The Roberta B. Willis Scholarship program provides need and need-merit based scholarships to Connecticut residents. The need-merit scholarship provides up to \$5,250 a year for full-time attendance in a four-year program of study or up to \$4,650 a year for full-time attendance in a two-year program. The need based grant provides up to \$4,500 for full-time study in a two- or four-year program.

Governor

Provide \$4 million in both FY 24 and FY 25 for the Roberta B. Willis Scholarship Fund. It is anticipated that the additional funding will provide approximately 1,000 additional scholarships.

Transfer and Eliminate Funding for Open Educational Resource Council

Other Expenses	(100,000)	(100,000)
Total - General Fund	(100,000)	(100,000)

Account	Governor Recommended	
	FY 24	FY 25

Background

PA 19-117 established the Open Educational Resources Coordinating Council. The statewide body includes representatives from Connecticut's public and private institutions of higher education. The council has been charged with promoting and supporting the adoption of Open Educational Resources (OER) which are free online and openly licensed instructional materials. The council focused on "high impact" course areas that see the largest enrollments and also involve the highest textbook costs. Through the work of the coordinating council approximately 1,184 students across 60 different course sections have avoided over \$171,000 in textbook costs.

Governor

Transfer funding of \$100,000 in both FY 24 and FY 25 associated with the Open Educational Resources Grant Program, to the Connecticut State Colleges and Universities to reflect recent practice, and then eliminate the funding.

Current Services

Provide Funding for Existing Wage Agreements

Personal Services	341,624	395,830
Minority Advancement Program	36,062	40,041
National Service Act	46,077	51,855
Total - General Fund	423,763	487,726

Background

The Governor's Recommended Budget provides net funding of \$237.2 million in FY 24 and \$394 million in FY 25, across six appropriated funds, to reflect current wage-related adjustments resulting from existing wage agreements.

Governor

Provide funding of \$423,763 in FY 24 and \$487,726 in FY 25 to reflect this agency's increased wage costs.

Remove Funding for 27th Payroll

Personal Services	(57,870)	(57,870)
Minority Advancement Program	(5,936)	(5,936)
National Service Act	(6,550)	(6,550)
Total - General Fund	(70,356)	(70,356)

Background

The FY 23 Revised Budget included a total of \$128,456,014 for an extra 27th pay period for six appropriated funds. There are usually 26 pay periods in a fiscal year, but every 11 years there is an additional 27th pay period.

Governor

Remove funding of \$70,356 in both FY 24 and FY 25 to reflect 26 pay periods in each fiscal year.

Provide Funding for the Regulation of Private Career Schools

Other Expenses	100,000	100,000
Total - General Fund	100,000	100,000

Background

The Office of Higher Education (OHE) is responsible for the approval and oversight of private occupational schools. OHE provides consumer protection for students and potential students and works with schools to assure compliance with state statutes and regulations.

Governor

Provide \$100,000 in both FY 24 and FY 25 to provide regulatory support for the private occupational schools.

Provide Funding for a Credential Registry

Other Expenses	62,073	62,073
Total - General Fund	62,073	62,073

Account	Governor Recommended	
	FY 24	FY 25

Background

PA 21-2, the FY 22 and FY 23 Budget, requires OHE to establish and maintain a credential registry database system. This system will provide information on credentials from higher education institutions, schools, and other educational facilities across the state.

Governor

Provide \$62,073 in both FY 24 and FY 25 for maintenance costs associated with the credential registry.

Provide Funding for Software Maintenance

Other Expenses	5,000	18,000
Total - General Fund	5,000	18,000

Governor

Provide funding of \$5,000 in FY 24 and \$18,000 in FY 25 for software maintenance.

American Rescue Plan Act**Reduce Funding for the Roberta B. Willis Scholarship Program****Background**

The Governor's Recommended Budget reallocates \$433.9 million in American Rescue Plan Act (ARPA) funding across 17 agencies for a variety of purposes in FY 24 and FY 25.

Governor

Reduce funding by \$15 million in FY 23 for the Roberta B. Willis Scholarship Program. After the reduction, \$45 million in ARPA funding remains for the program, which also receives a General Fund appropriation.

Totals

Budget Components	Governor Recommended	
	FY 24	FY 25
FY 23 Appropriation - GF	37,758,185	37,758,185
Policy Revisions	3,900,000	3,900,000
Current Services	520,480	597,443
Total Recommended - GF	42,178,665	42,255,628

University of Connecticut UOC67000

Permanent Full-Time Positions

Fund	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
General Fund	2,413	2,413	2,413	2,413	4,113	4,113	70.45

Budget Summary

Account	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
Other Current Expenses							
Operating Expenses	248,222,860	207,784,065	237,724,339	239,248,173	324,604,845	330,310,930	56.22
Institute for Municipal and Regional Policy	400,000	400,000	400,000	400,000	400,000	400,000	-
Agency Total - General Fund	248,622,860	208,184,065	238,124,339	239,648,173	325,004,845	330,710,930	56.11
Additional Funds Available							
Carry Forward Funding	-	24,470,946	-	-	-	-	(100.00)
American Rescue Plan Act	20,000,000	39,200,000	-	-	73,600,000	36,800,000	87.76
Agency Grand Total	268,622,860	271,855,011	238,124,339	239,648,173	398,604,845	367,510,930	46.62

Account	Governor Recommended	
	FY 24	FY 25

Policy Revisions

Consolidate UConn Health Funding into UConn Block Grant

Operating Expenses	150,675,636	152,910,025
Total - General Fund	150,675,636	152,910,025
Positions - General Fund	1,698	1,698

Background

The constituent units of higher education, including the UConn Health Center, receive block grants from the state to fund operating expenses. This funding is in addition to other sources of funds received by the institutions, such as tuition, Federal funding, and private contributions. The Governor's Recommended Budget consolidates the UConn Health Center's: (1) block grant of approximately \$150.3 million in FY 24 and \$152.5 million in FY 25, and (2) Area Health Education Centers (AHEC) account of \$423,455 in FY 24 and \$429,735 in FY 25, along with a total of 1,698 positions, into the University of Connecticut block grant for administrative purposes.

Governor

Consolidate funding of \$150,675,636 in FY 24 and \$152,910,025 in FY 25, and 1,698 positions, to reflect the merging of the UConn and UConn Health Center block grants and the transfer of the UConn Health AHEC funds into the consolidated UConn block grant.

Restructure Fringe Benefits Funding to Higher Education Constituent Units

Operating Expenses	(60,362,455)	(60,362,455)
Total - General Fund	(60,362,455)	(60,362,455)

Background

Currently, the General Fund through the Office of the State Comptroller - Fringe Benefits (OSC-FB) pays for the fringe benefits costs of constituent unit employees paid out of the General Fund, while the constituent units bear the fringe benefits costs of those constituent unit employees who are paid out of other college and university funds (e.g., tuition revenues).

Account	Governor Recommended	
	FY 24	FY 25

Governor

Reduce funding by \$60,362,455 in both FY 24 and FY 25 to realign higher education fringe benefits funding. The realignment would result in the payment of direct-charged fringe benefits (employee healthcare, Social Security taxes, group life and unemployment insurance) by the unit of higher education in which the employee is employed, for all constituent unit employees. Remaining fringe costs (pension, retiree healthcare, and OPEB match) for all constituent unit employees would be paid by the General Fund (Office of the State Comptroller-Fringe Benefits, OSC-FB). The realignment is intended to be net-neutral to both the constituent units and the General Fund, and consequently, adjustments to the block grants and OSC-FB are made.

Provide Funding for Regulation, Prevention & Education of Adult Recreational Cannabis Use

Operating Expenses	178,385	178,385
Total - General Fund	178,385	178,385
Positions - General Fund	2	2

Background

PA 21-1 JSS, *An Act Concerning Responsible and Equitable Regulation of Adult-Use Cannabis*, legalized recreational cannabis use for adults 21 years of age or older. Recreational cannabis sales began in January 2023. The Governor's Recommended Budget moves all recreational cannabis expenditures from a non-appropriated, off-budget account to the General Fund, Special Transportation Fund, and two newly-created, appropriated funds that are on-budget.

Fund	Agencies	FY 24 \$ (in millions)	FY 25 \$ (in millions)
General Fund	DCP, DESPP, DRS, DPH, OAG, AES, UConn, OWS	9.0	9.2
Social Equity and Innovation Fund	DECD	5.8	10.2
Prevention and Recovery Services Fund	DMHAS	2.4	3.4
Special Transportation Fund	DOT, DMV	1.1	1.1
TOTAL		18.3	23.8

*Totals are rounded to the nearest tenth of a million. The sum of the four funds for FY 25 is \$0.1 million less than the reflected total due to rounding.

Governor

Provide funding of \$178,385 and two positions in both FY 24 and FY 25 for the regulation, prevention, and education of adult recreational cannabis.

Current Services**Provide Funding for Existing Wage Agreements**

Operating Expenses	26,329,214	29,800,910
Total - General Fund	26,329,214	29,800,910

Background

The Governor's Recommended Budget provides net funding of \$237.2 million in FY 24 and \$394 million in FY 25, across six appropriated funds, to reflect current wage-related adjustments resulting from existing wage agreements.

Governor

Provide funding of \$26,329,214 in FY 24 and \$29,800,910 in FY 25 to reflect this agency's increased wage costs.

American Rescue Plan Act**Provide Funding for Temporary Operating Support**

ARPA - CSFRF	73,600,000	36,800,000
Total - American Rescue Plan Act	73,600,000	36,800,000

Account	Governor Recommended	
	FY 24	FY 25

Background

The Governor's Recommended Budget reallocates \$433.9 million in American Rescue Plan Act (ARPA) funding across 17 agencies for a variety of purposes in FY 24 and FY 25.

Governor

Provide funding of \$73.6 million in FY 24 and \$36.8 million in FY 25 for temporary operating support for UConn (including UConn Health). The UConn Health Center and UConn Storrs & Regionals have received a total of \$203.9 million (\$145.7 million and \$58.2 million respectively) in temporary operating support from previous ARPA allocations.

Totals

Budget Components	Governor Recommended	
	FY 24	FY 25
FY 23 Appropriation - GF	208,184,065	208,184,065
Policy Revisions	90,491,566	92,725,955
Current Services	26,329,214	29,800,910
Total Recommended - GF	325,004,845	330,710,930

Positions	Governor Recommended	
	FY 24	FY 25
FY 23 Appropriation - GF	2,413	2,413
Policy Revisions	1,700	1,700
Total Recommended - GF	4,113	4,113

University of Connecticut Health Center UHC72000

Permanent Full-Time Positions

Fund	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
General Fund	1,698	1,698	1,698	1,698	-	-	(100.00)

Budget Summary

Account	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
Other Current Expenses							
Operating Expenses	170,739,157	133,354,285	150,252,181	152,480,290	-	-	(100.00)
AHEC	387,781	375,832	423,455	429,735	-	-	(100.00)
Workers' Compensation Claims	225,110	-	-	-	-	-	n/a
Temporary Operating Support	2,000,000	-	-	-	-	-	n/a
Agency Total - General Fund	173,352,048	133,730,117	150,675,636	152,910,025	-	-	(100.00)
Additional Funds Available							
Carry Forward Funding	-	42,843,466	-	-	-	-	(100.00)
American Rescue Plan Act	73,000,000	72,700,000	-	-	-	-	(100.00)
Agency Grand Total	246,352,048	249,273,583	150,675,636	152,910,025	-	-	(100.00)

Account	Governor Recommended	
	FY 24	FY 25

Policy Revisions

Consolidate UConn Health Funding into UConn Block Grant

Operating Expenses	(150,252,181)	(152,480,290)
AHEC	(423,455)	(429,735)
Total - General Fund	(150,675,636)	(152,910,025)
Positions - General Fund	(1,698)	(1,698)

Background

The constituent units of higher education, including the UConn Health Center, receive block grants from the state to fund operating expenses. This funding is in addition to other sources of funds received by the institutions, such as tuition, Federal funding, and private contributions. The Governor's Recommended Budget consolidates the UConn Health Center's: (1) block grant of approximately \$150.3 million in FY 24 and \$152.5 million in FY 25, and (2) Area Health Education Centers (AHEC) account of \$423,455 in FY 24 and \$429,735 in FY 25, along with a total of 1,698 positions, into the University of Connecticut block grant for administrative purposes.

Governor

Consolidate funding of \$150,675,636 in FY 24 and \$152,910,025 in FY 25, and 1,698 positions, to reflect the merging of the UConn and UConn Health Center block grants and the transfer of the UConn Health AHEC funds into the consolidated UConn block grant.

Account	Governor Recommended	
	FY 24	FY 25

Current Services

Provide Funding for Existing Wage Agreements

Operating Expenses	16,897,896	19,126,005
AHEC	47,623	53,903
Total - General Fund	16,945,519	19,179,908

Background

The Governor's Recommended Budget provides net funding of \$237.2 million in FY 24 and \$394 million in FY 25, across six appropriated funds, to reflect current wage-related adjustments resulting from existing wage agreements.

Governor

Provide funding of \$16,945,519 in FY 24 and \$19,179,908 in FY 25 to reflect this agency's increased wage costs.

Totals

Budget Components	Governor Recommended	
	FY 24	FY 25
FY 23 Appropriation - GF	133,730,117	133,730,117
Policy Revisions	(150,675,636)	(152,910,025)
Current Services	16,945,519	19,179,908
Total Recommended - GF	-	-

Positions	Governor Recommended	
	FY 24	FY 25
FY 23 Appropriation - GF	1,698	1,698
Policy Revisions	(1,698)	(1,698)
Total Recommended - GF	-	-

Connecticut State Colleges and Universities

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Permanent Full-Time Positions

Fund	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
General Fund	4,633	4,633	4,633	4,633	4,633	4,633	-

Budget Summary

Account	Actual FY 22	Appropriation FY 23	Agency Requested		Governor Recommended		% Diff Gov-App FY 24
			FY 24	FY 25	FY 24	FY 25	
Other Current Expenses							
Charter Oak State College	5,005,361	3,291,607	5,333,988	5,392,147	3,127,472	3,182,468	(4.99)
Community Tech College System	196,436,729	149,563,169	228,340,795	227,423,767	223,495,341	230,927,259	49.43
Connecticut State University	197,809,486	154,172,093	241,536,647	252,312,919	176,054,688	177,020,432	14.19
Board of Regents	436,324	408,341	494,315	494,315	460,084	466,906	12.67
Developmental Services	9,521,073	8,912,702	10,341,801	10,341,801	10,042,069	10,190,984	12.67
Outcomes-Based Funding Incentive	1,285,244	1,202,027	1,395,742	1,395,742	1,354,341	1,374,425	12.67
O'Neill Chair	-	315,000	329,175	329,175	315,000	315,000	-
Agency Total - General Fund	410,494,217	317,864,939	487,772,463	497,689,866	414,848,995	423,477,474	30.51
Additional Funds Available							
Carry Forward Funding	-	73,508,926	-	-	-	-	(100.00)
American Rescue Plan Act	16,500,000	178,600,000	-	-	119,200,000	48,800,000	(33.26)
Agency Grand Total	426,994,217	569,973,865	487,772,463	497,689,866	534,048,995	472,277,474	(6.30)

Account	Governor Recommended	
	FY 24	FY 25

Policy Revisions

Restructure Fringe Benefits Funding to Higher Education Constituent Units

Charter Oak State College	(581,229)	(581,229)
Community Tech College System	39,980,379	39,980,379
Connecticut State University	2,306,870	2,306,870
Total - General Fund	41,706,020	41,706,020

Background

Currently, the General Fund through the Office of the State Comptroller - Fringe Benefits (OSC-FB) pays for the fringe benefits costs of constituent unit employees paid out of the General Fund, while the constituent units bear the fringe benefits costs of those constituent unit employees who are paid out of other college and university funds (e.g., tuition revenues).

Governor

Provide funding of \$41,706,020 in both FY 24 and FY 25 to realign higher education fringe benefits funding. The realignment would result in the payment of direct-charged fringe benefits (employee healthcare, Social Security taxes, group life and unemployment insurance) by the unit of higher education in which the employee is employed, for all constituent unit employees. Remaining fringe costs (pension, retiree healthcare, and OPEB match) for all constituent unit employees would be paid by the General Fund (Office of the State Comptroller-Fringe Benefits, OSC-FB). The realignment is intended to be net-neutral to both the constituent units and the General Fund, and consequently, adjustments to the block grants and OSC-FB are made.

Account	Governor Recommended	
	FY 24	FY 25

Provide Funding for Guided Pathways

Community Tech College System	-	6,500,000
Total - General Fund	-	6,500,000

Background

Guided Pathways helps students complete credentials, transfer, and secure jobs. The program is led by the Connecticut State Colleges and Universities (CSCU) Student Success Center. Currently, Guided Pathways is implemented across all twelve community colleges. In FY 22-FY 24, the program is receiving \$6.5 million annually, from ARPA funds.

Governor

Provide \$6.5 million in FY 25 to provide General Fund support for the Guided Pathways program.

Provide Funding for Debt Free Community College

Community Tech College System	15,000,000	15,000,000
Total - General Fund	15,000,000	15,000,000

Background

Debt free community college began in the fall 2020 semester as required by PA 19-117, the FY 20 and FY 21 Budget.

In FY 23, eligibility for the debt free community college program's minimum and unmet need grants that are currently available to certain full-time community college students were expanded to include students who are enrolled in at least six credits in the semester and who otherwise meet the established eligibility criteria, under PA 22-118 (as amended by PA 22-146), the FY 23 Revised Budget.

The funding sources for the program have varied. In its first year (FY 21), funding was provided by the system office. Section 308 of PA 21-2 JSS, the budget implementer, carried forward FY 21 General Fund unexpended balances from various accounts and provided up to \$14 million in FY 22 and \$15 million in FY 23 to debt free community college for temporary support. Beginning in FY 24, up to \$14 million annually in net proceeds from any online lottery games will be used to fund debt free community college as provided by PA 19-117. However, current revenue projections anticipate online lottery proceeds will not be sufficient to fund the program.

Governor

Provide \$15 million in both FY 24 and FY 25 for General Fund support of debt free community college. Do not use online lottery proceeds to fund the program in any fiscal year.

Reduce Block Grant Funding

Community Tech College System	-	(1,567,012)
Connecticut State University	-	(1,615,456)
Total - General Fund	-	(3,182,468)

Governor

Reduce funding by \$3,182,468 (\$1,567,012 from the community colleges and \$1,615,456 from the state universities) in FY 25 to achieve savings.

Current Services

Provide Funding for Existing Wage Agreements

Charter Oak State College	417,094	472,090
Community Tech College System	18,951,793	21,450,723
Connecticut State University	19,575,725	22,156,925
Board of Regents	51,743	58,565
Developmental Services	1,129,367	1,278,282
Outcomes-Based Funding Incentive	152,314	172,398
Total - General Fund	40,278,036	45,588,983

Background

The Governor's Recommended Budget provides net funding of \$237.2 million in FY 24 and \$394 million in FY 25, across six appropriated funds, to reflect current wage-related adjustments resulting from existing wage agreements.

Account	Governor Recommended	
	FY 24	FY 25

Governor

Provide funding of \$40,278,036 in FY 24 and \$45,588,983 in FY 25 to reflect this agency's increased wage costs.

American Rescue Plan Act

Provide Temporary Operating Support to CSCU

ARPA - CSFRF	97,700,000	48,800,000
Total - American Rescue Plan Act	97,700,000	48,800,000

Background

The Governor's Recommended Budget reallocates \$433.9 million in American Rescue Plan Act (ARPA) funding across 17 agencies for a variety of purposes in FY 24 and FY 25.

Governor

Provide funding of \$97.7 million in FY24 and \$48.8 million in FY 25 for temporary operating support. The Connecticut State Colleges and Universities have received a total of \$157 million in temporary operating support from previous ARPA allocations.

Totals

Budget Components	Governor Recommended	
	FY 24	FY 25
FY 23 Appropriation - GF	317,864,939	317,864,939
Policy Revisions	56,706,020	60,023,552
Current Services	40,278,036	45,588,983
Total Recommended - GF	414,848,995	423,477,474