

Analysis of Finance Advisory Committee Meeting Items

April 4, 2019 Agenda



OFFICE OF FISCAL ANALYSIS

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FAC 2019-04 Commission Women, Children, Seniors

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	400,000	-	(20,000)	-	380,000
Other Expenses	30,000	-	-	20,000	50,000
TOTAL - General Fund			(20,000)	20,000	

Funding is available for transfer from this account due to the following:

- Personal Services - The agency currently has two filled and four vacant positions. As these positions have been vacant for most of the fiscal year, this account is projected to have a surplus.

Funding is needed for transfer to this account due to the following:

- Other Expenses - The funds are for a personal services agreement to assist the commission help progress with several mandates and responsibilities during and immediately after the session related to its legislative strategy on parent and family engagement, its two-generational initiative, Water Safety and Awareness, and special education.

Holdbacks and lapses:

There are no holdbacks associated with these accounts.

¹ Prior policy actions may include holdbacks (forced lapses), rescissions, and transfers.

FAC 2019-05 State Comptroller - Fringe Benefits

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Employers Social Security Tax	15,674,834	-	(100,000)	-	15,574,834
Unemployment Compensation	203,548	-	-	100,000	303,548
TOTAL - Special Transportation Fund			(100,000)	100,000	

Funding is available for transfer from this account due to the following:

- Employers Social Security Tax - Payroll trends are approximately 1% less than budgeted, resulting in an estimated \$100,000 lapse.

Funding is needed for transfer to this account due to the following:

- Unemployment Compensation - Unemployment compensation claims are trending approximately 35% higher than budgeted (approximately \$17,000 per month compared to \$23,000 per month).

Holdbacks and lapses:

There are no holdbacks that have been applied to the Employers' Social Security account or the Unemployment Compensation account in FY 19.

FAC 2019-06 Department of Revenue Services

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	54,639,727	754,793	(850,000)	-	54,544,520
Other Expenses	6,433,061	-	-	850,000	7,283,061
TOTAL - General Fund			(850,000)	850,000	

Funding is available for transfer from this account due to the following:

- Personal Services - Leaving funded positions vacant. As of March 29, 2019, 564 of 660 authorized positions were filled.

Funding is needed for transfer to this account due to the following:

- Other Expenses - Increased software costs and temporary service employees hired through outside employment agencies for tax season.

Holdbacks and lapses:

This transfer will not affect the agency's ability to achieve the Personal Services holdback of \$273,198. This transfer will reduce our projected lapse in the Personal Services account by the amount of the transfer.

FAC 2019-07 Department of Administrative Services

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Rents and Moving	11,318,952	-	(700,000)	-	10,618,952
Other Expenses	27,377,295	-	-	700,000	28,077,295
TOTAL - General Fund			(700,000)	700,000	

Funding is available for transfer from this account due to the following:

- Rents and Moving - In anticipation of the operating needs of 25 Sigourney Street, \$700,000 was carried forward from FY 18 into FY 19 for this purpose.

Funding is needed for transfer to this account due to the following:

- Other Expenses - The building at 25 Sigourney Street is no longer being demolished and operating costs are needed to cover the expenses associated with maintaining the building until it is sold. The majority of the expenses are related to the cost of keeping the water on, required for fire safety, and keeping the building minimally heated to prevent the water from freezing. In the summer, air conditioning is utilized to prevent mold.

Holdbacks and lapses:

There are no holdbacks associated with these accounts.

FAC 2019-08 Division of Criminal Justice

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	42,792,388	1,252,079	(435,000)	-	43,609,467
Other Expenses	2,159,460	-	-	333,000	2,492,460
Witness Protection	164,148	-	-	30,000	194,148
Medicaid Fraud Control	1,041,425	31,789	-	72,000	1,145,214
TOTAL - General Fund			(435,000)	435,000	

Funding is available for transfer from this account due to the following:

- Personal Services - There are currently 30 funded vacancies that are in the process of being filled. This, along with 19 retirements so far in FY 19 have resulted in funds available for transfer.

Funding is needed for transfer to these accounts due to the following:

- Other Expenses - The FY 19 appropriation is \$171,785 than the actual expenditures in FY 18. In addition, the agency now pays for IT software maintenance and license agreements out of this account. These were previously funded through IT grant funds, which are no longer available.
- Witness Protection - Utilization of this account varies year to year, dependent on the number of trials that require expenses from this account. At the same time last year in FY 18, this account had expended \$80,751. In FY 19 for the same time period, this account has expended \$149,800.
- Medicaid Fraud Control - Staffing for this unit is determined by the federal Department of Health and Human Services, which approved funding for 13 positions for FY 19. The unit previously was approved for 12 positions.

Holdbacks and lapses:

This transfer will not affect the agency's ability to achieve the Personal Services holdback of \$213,962.

FAC 2019-09 Department of Transportation

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	175,874,964	5,756,313	(8,378,906)	-	173,252,371
Rail Operations	211,673,193	-	(1,500,000)	-	210,173,193
ADA Para-transit Program	41,839,446	-	(2,750,398)	-	39,089,048
Other Expenses	53,214,223	-	-	3,478,906	56,693,129
Bus Operations	191,687,787	-	-	4,250,398	195,938,185
Pay-As-You-Go Transportation Projects	13,629,769	-	-	4,900,000	18,529,769
TOTAL - Special Transportation Fund			(12,629,304)	12,629,304	

Funding is available for transfer from these accounts due to the following:

- Personal Services - A delay in refilling 489 vacancies.
- ADA Para-transit Program - A decrease in maintenance and labor expenses from a reduction in the number of vehicles being operated.
- Rail Operations - The New Haven Line rail subsidy coming in under budget by \$1.5 million. This savings is realized mainly from equipment and general/administrative expenditures.

Funding is needed in these accounts due to the following:

- Other Expenses - higher than budgeted costs of: (1) \$1,357,000 for equipment and vehicle repairs, (2) 1,364,000 for highway and electrical supplies, (3) \$230,786 for Q bridge electrical system inspection/maintenance, and (4) \$527,120 for IT infrastructure.
- Bus Operations - higher than budgeted subsidy expenses related to lower ridership/revenue, increased costs for CT Transit labor and pension expenses, higher than budgeted expenses for the municipal grant program payments and insurance costs.
- Pay-As-You-Go Transportation Projects - \$4 million in unbudgeted emergency efforts to combat the statewide tree mortality issue partly due to the emerald ash borer beetle in which contractor services were needed. Also, \$900,000 of this \$4.9 million transfer will be used to purchase four 70-foot aerial bucket trucks with chippers.

Holdbacks and lapses:

There are no holdbacks associated with these accounts.

FAC 2019-10 Office of Early Childhood

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Early Care and Education	101,507,832	26,290,567	(1,400,000)	-	126,398,399
Birth to Three	21,446,804	-	-	1,100,000	22,546,804
Early Head Start-Child Care Partnership	1,130,750	-	-	300,000	1,430,750
TOTAL - General Fund			(1,400,000)	1,400,000	

Funding is available for transfer from this account due to the following:

- Early Care and Education - A reflection of actual enrollment in the Child Care Services and School Readiness programs (while most seats are budgeted for a full year, not all are filled in the fall resulting in surplus funding).

Funding is needed for transfer to these accounts due to the following:

- Birth to Three - Caseload has increased above budgeted levels as has the number of children who require more costly services. The shortfall represents approximately 5% of the FY 19 appropriation, which was funded at the FY 18 expenditure level. The line item supports payments to providers for early intervention services for families with infants and toddlers with disabilities, from birth to age three.
- Early Head Start-Child Care Partnership- The number of families requiring state subsidies under the Early Head Start- Child Care Partnership program has increased above budgeted levels. The FY 19 appropriation is approximately 28% less than FY 18 expenditure levels. The line item supports low-income families with infants and toddlers with a focus on comprehensive and continuous services.

Holdbacks and lapses:

There are no holdbacks associated with these accounts.

FAC 2019-11 Department of Children and Families

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	266,242,164	6,189,821	(3,500,000)	-	268,931,985
Workers' Compensation Claims	12,578,720	-	(1,500,000)	-	11,078,720
Child Abuse and Neglect Intervention	10,116,287	100,882	(275,779)	-	9,941,390
Community Based Prevention Programs	7,637,305	41,138	(510,018)	-	7,168,425
Board and Care for Children - Short-term and Residential	90,339,295	571,625	(689,322)	-	90,221,598
Grants for Psychiatric Clinics for Children	14,979,041	120,920	-	1,087,754	16,187,715
Family Violence Outreach and Counseling	2,547,289	19,007	-	1,041,406	3,607,702
Supportive Housing	18,479,526	37,659	-	1,360,787	19,877,972
Community Kidcare	37,968,191	281,137	-	2,985,172	41,234,500
TOTAL - General Fund			(6,475,119)	6,475,119	

Funding is available for transfer from these accounts due to the following:

- Personal Services - A total of 120 unfilled, funded vacancies result in \$3.5 million in available funding for transfer.
- Workers' Compensation Claims - A total of \$1.5 million is available due to a decline in new claims resulting from the closure of the Connecticut Juvenile Training School.
- Child Abuse and Neglect Intervention - One-time contractual service costs operated below the amount budgeted in FY 19, resulting in \$275,779 available for transfer.
- Community Based Prevention Programs - A total of \$510,018 remains available for transfer due to one-time contractual service costs operating below the amount budgeted.
- Board and Care for Children - Short-term and Residential - Funding of \$689,322 is available due to a decline in the number of congregate care placements. Average monthly placements are down 96 slots from July to February.

Funding is needed for transfer to these accounts due to the following:

- Grants for Psychiatric Clinics for Children - Funding of \$1,087,754 is needed to maintain services at the prior year's level and continue support for a rehabilitative treatment program for youth who have engaged in problem sexual behavioral, previously supported under the Juvenile Justice Outreach Services account.
- Family Violence Outreach and Counseling - Funding of \$1,041,406 is needed to maintain services at the prior year's level and fulfill the joint strategic plan to implement the *Juan F.* Revised Exit Plan. Additional Intimate Partner Violence/Family Assessment Intervention Response (IPV/FAIR) teams have been funded to address waitlists.
- Supportive Housing - Funding of \$1,360,787 is needed to maintain services at the prior year's level. This account supports housing assistance and intensive case management services to DCF families to prevent children from being removed from their families due to inadequate housing or homelessness, and to support reunification of children with their families when housing issues present a barrier.

- Community Kidcare - Funding of \$2,985,172 is needed to maintain services at the prior year's level, support additional capacity for intensive community-based treatment for families to fulfill the joint strategic plan to implement the *Juan F.* Revised Exit Plan, and continue behavioral health programming previously supported under the Juvenile Justice Outreach Services account.

Holdbacks and lapses:

There are no holdbacks associated with these accounts.

Deficiency Issues

The DCF agency deficiency is currently anticipated to total approximately \$3.5 million. This remains unchanged by the FAC transfers above.

Questions

1. What are the current IPV/FAIR waitlists by region?
2. Which intensive community-based treatments for families will be provided under the Community Kidcare account with the funding transferred in this FAC?

Appendix A: Projected Account Balances for Agencies on this Agenda (After Proposed FAC Transfer(s))

Commission Women, Children, Seniors				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	400,000	380,000	170,000	210,000
Other Expenses	30,000	50,000	50,000	-
TOTAL - General Fund	430,000	430,000	220,000	210,000

State Comptroller - Fringe Benefits				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Unemployment Compensation	203,548	303,548	299,112	4,436
State Employees Retirement Contributions	126,280,942	126,280,942	126,280,942	-
Insurance - Group Life	277,357	277,357	268,357	9,000
Employers Social Security Tax	15,674,834	15,574,834	15,574,834	-
State Employees Health Service Cost	46,618,403	46,618,403	47,561,437	(943,034)
Other Post Employment Benefits	6,000,000	6,000,000	6,000,000	-
TOTAL - Special Transportation Fund	195,055,084	195,055,084	195,984,682	(929,598)

Department of Revenue Services				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	54,639,727	54,544,520	50,954,880	3,589,640
Other Expenses	6,433,061	7,283,061	7,283,061	-
TOTAL - General Fund	61,072,788	61,827,581	58,237,941	3,589,640

Department of Administrative Services				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	45,853,884	46,384,076	45,884,076	500,000
Other Expenses	27,377,295	28,077,295	28,077,295	-
Tuition Reimbursement - Training and Travel	-	382,000	382,000	-
Labor - Management Fund	-	75,000	75,000	-
Loss Control Risk Management	92,634	92,634	92,634	-
Employees' Review Board	17,611	17,611	17,611	-
Placement And Training Fund	-	2,527	2,527	-
Surety Bonds for State Officials and Employees	147,524	147,524	147,524	-
Quality of Work-Life	-	200,000	200,000	-
Refunds Of Collections	21,453	21,453	21,453	-
Rents and Moving	11,318,952	10,618,952	10,618,952	-
W. C. Administrator	5,000,000	5,000,000	5,000,000	-
State Insurance and Risk Mgmt Operations	10,917,391	10,917,391	10,917,391	-
IT Services	11,759,563	11,759,563	11,759,563	-
Firefighters Fund	400,000	400,000	-	400,000
TOTAL - General Fund	112,906,307	114,096,026	113,196,026	900,000

² Includes appropriated accounts from all appropriated funds.

³ Includes all anticipated and enacted holdbacks (forced lapses), rescissions, and transfers.

Division of Criminal Justice				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	42,792,388	43,609,467	43,596,746	12,721
Other Expenses	2,159,460	2,492,460	2,492,460	-
Witness Protection	164,148	194,148	194,148	-
Training And Education	27,398	27,398	27,398	-
Expert Witnesses	135,413	135,413	125,412	10,001
Medicaid Fraud Control	1,041,425	1,145,214	1,145,214	-
Criminal Justice Commission	409	409	409	-
Cold Case Unit	228,213	228,213	164,019	64,194
Shooting Taskforce	1,034,499	1,064,838	982,062	82,776
TOTAL - General Fund	47,583,353	48,897,560	48,727,868	169,692

Department of Transportation				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	175,874,964	173,252,371	173,252,371	-
Other Expenses	53,214,223	56,693,129	56,693,129	-
Equipment	1,341,329	1,341,329	1,341,329	-
Minor Capital Projects	449,639	449,639	449,639	-
Highway Planning And Research	3,060,131	3,060,131	3,060,131	-
Rail Operations	211,673,193	210,173,193	210,173,193	-
Bus Operations	191,687,787	195,938,185	195,938,185	-
ADA Para-transit Program	41,839,446	39,089,048	39,089,048	-
Non-ADA Dial-A-Ride Program	1,576,361	1,576,361	1,576,361	-
Pay-As-You-Go Transportation Projects	13,629,769	18,529,769	18,529,769	-
Port Authority	400,000	400,000	400,000	-
Transportation to Work	2,370,629	2,370,629	2,370,629	-
TOTAL - Special Transportation Fund	697,117,471	702,873,784	702,873,784	-

Office of Early Childhood				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	7,574,843	8,417,095	8,417,095	-
Other Expenses	391,141	391,141	391,141	-
Birth to Three	21,446,804	22,546,804	22,546,804	-
Evenstart	295,456	295,456	295,456	-
2Gen - TANF	412,500	511,773	511,773	-
Nurturing Families Network	10,230,303	10,278,822	10,278,822	-
Head Start Services	5,083,238	5,083,238	5,083,238	-
Care4Kids TANF/CCDF	130,032,034	103,053,951	103,053,951	-
Child Care Quality Enhancements	6,855,033	6,855,033	6,855,033	-
Early Head Start-Child Care Partnership	1,130,750	1,430,750	1,430,750	-
Early Care and Education	101,507,832	126,398,399	125,198,399	1,200,000
Smart Start	3,325,000	3,325,000	3,325,000	-
TOTAL - General Fund	288,284,934	288,587,462	287,387,462	1,200,000

Department of Children and Families				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	266,242,164	268,931,985	268,931,985	-
Other Expenses	28,887,225	28,887,225	29,287,225	(400,000)
Workers' Compensation Claims	12,578,720	11,078,720	10,778,720	300,000
Family Support Services	867,677	877,048	946,451	(69,403)
Differential Response System	7,764,046	7,819,053	8,351,295	(532,242)
Regional Behavioral Health Consultation	1,619,023	1,620,776	1,646,024	(25,248)
Health Assessment and Consultation	1,082,532	1,095,889	1,416,026	(320,137)
Grants for Psychiatric Clinics for Children	14,979,041	16,187,715	16,187,715	-
Day Treatment Centers for Children	6,759,728	6,827,025	7,275,777	(448,752)
Child Abuse and Neglect Intervention	10,116,287	9,941,390	9,941,390	-
Community Based Prevention Programs	7,637,305	7,168,425	7,168,425	-
Family Violence Outreach and Counseling	2,547,289	3,607,702	3,607,702	-
Supportive Housing	18,479,526	19,877,972	19,877,972	-
No Nexus Special Education	2,151,861	2,151,861	1,999,072	152,789
Family Preservation Services	6,070,574	6,106,992	6,548,573	(441,581)
Substance Abuse Treatment	9,840,612	9,901,119	10,037,768	(136,649)
Child Welfare Support Services	1,757,237	1,771,847	1,849,191	(77,344)
Board and Care for Children - Adoption	98,735,921	98,735,921	98,796,164	(60,243)
Board and Care for Children - Foster	135,345,435	135,426,255	136,728,740	(1,302,485)
Board and Care for Children - Short-term and Residential	90,339,295	90,221,598	90,221,598	-
Individualized Family Supports	6,552,680	6,552,680	5,766,784	785,896
Community Kidcare	37,968,191	41,234,500	42,175,883	(941,383)
Covenant to Care	133,548	135,142	135,142	-
Total - General Fund	768,455,917	776,158,840	779,675,622	(3,516,782)