

Analysis of Finance Advisory Committee Meeting Items

May 7, 2015 Agenda



OFFICE OF FISCAL ANALYSIS

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FAC 2015-07 Department of Administrative Services

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	51,888,323	(1,045,537)	(1,107,000)	-	49,735,786
Rents and Moving	17,221,693	-	(425,625)	-	16,796,068
State Insurance and Risk Mgmt Operations	13,345,386	-	-	1,532,625	14,878,011
TOTAL - General Fund			(1,532,625)	1,532,625	

Funding is available for transfer from these accounts due to the following:

- Personal Services - A lapse of \$840,104 in FY 15 has been previously projected in the Personal Services account. This lapse amount assumed certain vacancies would be filled in this fiscal year. However, these vacancies will not be filled until FY 16, increasing the lapse to a projected \$1.1 million. Thus, \$1,107,000 is available for transfer.
- Rents and Moving - A lapse of \$1.57 million in FY 15 has been previously projected in the Rents and Moving account. The DAS data center is in the process of moving from East Hartford to Groton. The lapse is attributable to delays in fully utilizing the new data center building (lower utilities, maintenance and moving expenses). Thus, \$425,625 is available for transfer.

Funding is needed in this account due to the following:

- State Insurance and Risk Mgmt Operations - This account funds the State Insurance and Risk Management Board (SIRMB) which pays for all vehicle fleet insurance claims up to \$4 million per occurrence. SIRMB is a pay-as-you-go account that is not permitted to maintain reserves. In FY 15, three large fleet liability claim settlements fell outside of the SIRMB projections, resulting in an anticipated deficiency in the State Insurance and Risk Mgmt Operations account of \$1.5 million.

Holdback and Lapses

DAS is anticipated to achieve the \$438,802 in Personal Services holdbacks.

Rescissions

The Personal Services account had two rescissions totaling \$1,000,000, which the agency will be able to achieve.

¹ Prior policy actions may include holdbacks (forced lapses), rescissions, and transfers.

FAC 2015-08 Department of Motor Vehicles

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	46,700,704	472,466	(635,000)	-	46,538,170
Other Expenses	15,509,289	-	-	635,000	16,144,289
TOTAL - Special Transportation Fund			(635,000)	635,000	

Funding is available for transfer from this account due to the following:

- Personal Services - Funding is available due to delays in hiring 28 vacant positions.

Funding is needed in this account due to the following:

- Other Expenses- Funding of \$635,000 is needed for: (1) the completion of the undocumented driver program and (2) increased costs from a water main break in the Wethersfield Branch. The undocumented driver program was established as of January 1, 2015. Funding is needed for IT consultants to complete the upgrades to DMV's computer system. The chart below shows the amount of issuances as of April 30th, 2015.

Undocumented Driver Program Issuances As of April 30th, 2015

Appointments	45,639
Knowledge Tests	13,097
Learner Permits	9,106
Licenses	1,814
Total	69,656

DMV experienced a water main break on Monday, February 23, 2015 which flooded the main electrical room of the building which contains two major transformers, the main electric switch gear and various related electrical components that power the entire building. DMV has been running on large scale portable generators to power back the boiler room and portions of the Wethersfield building in conjunction with DMV's own permanent large generator located on site as well as larger temporary generators that essentially provided 100% power to the building. On April 25, 2015 permanent electric utility power was restored to the Wethersfield office. The Department of Administrative Services has estimated the total cost of the water main break to be approximately \$1.1 million.

Holdbacks and Lapses

There are no holdbacks or budgeted lapses in this agency.

FAC 2015-09 Insurance Department

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	14,362,168	-	(127,500)	-	14,234,668
Other Expenses	2,052,428	-	-	127,500	2,179,928
TOTAL - Insurance Fund			(127,500)	127,500	

Funding is available for transfer from this account due to the following:

- Personal Services - A lag in refilling vacancies associated with recruiting and appointment delays over the course of the year has resulted in projected surplus funds. There are currently 10 vacant positions at the agency.

Funding is needed in this account due to the following:

- Other Expenses - Higher than budgeted property taxes, postage costs, utility bills, travel expenses and IT software updates have resulted in the need for an additional \$127,500. This represents 6.2% of the original appropriation.

FAC 2015-10 Department of Agriculture

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	3,741,285	2,733	(300,000)	-	3,444,018
Other Expenses	723,103	50,000	-	300,000	1,073,103
TOTAL - General Fund			(300,000)	300,000	

Funding is available for transfer from this account due to the following:

- Personal Services - The most recent OFA monthly report projects that the Personal Services account will expend its entire available balance. A transfer of \$50,000 has already been made from the Personal Services account to the Other Expenses account. This proposed FAC transfer of \$300,000 will result in a deficiency of \$350,000 in the account, if approved.

Funding is needed in this account due to the following:

- Other Expenses - Unanticipated costs due to neglected animal seizures. On January 16, 2015 the Department of Agriculture (DAG) seized 74 goats. There are currently 92 goats under the care and control of the agency. FY 15 costs to care for the goat herd (including veterinary and laboratory services, waste and maintenance costs, prescription medicine costs, equipment, and feed), at the agency's "Second Chance" Large Animal Rehabilitation Facility, total approximately \$344,600 as of April 28, 2015.

Holdbacks and Lapses

DAG is not anticipated to achieve the \$9,109 in the Personal Services holdback.

Deficiency Issues

The proposed transfer of \$300,000 from the Personal Services account to the Other Expenses account is expected to create a deficiency of \$350,000 in the Personal Services account.

FAC 2015-11 Office of the Chief Medical Examiner

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Personal Services	4,607,399	(135,090)	(103,650)	-	4,368,659
Other Expenses	1,129,054	(4,070)	-	103,650	1,228,634
TOTAL - General Fund			(103,650)	103,650	

Funding is available for transfer from this account due to the following:

- Personal Services - A delay in filling five new positions (two Forensic Pathologist positions and three Fiscal/HR positions) which were authorized in the revised FY 15 budget.

Funding is needed in this account due to the following:

- Other Expenses - A 17% increase in autopsies and examinations resulted in an increased cost of \$96,700 related to body transport, medical supplies and post mortem toxicology laboratory services. There was a one-time cost of \$6,950 associated with the removal of chemicals from the toxicology laboratory.

Holdback and Lapses

This transfer will not affect the agency's ability to meet the holdback of \$38,963 in the Personal Services account and \$4,070 in the Other Expenses account.

Rescissions

This transfer will not affect the agency's ability to meet the Governor's November 2014 rescission of \$170,000 in the Personal Services account.

FAC 2015-12 Department of Mental Health and Addiction Services

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
TBI Community Services	16,641,445	(359,991)	(3,200,000)	-	13,081,454
Home and Community Based Services	16,032,096	(1,059,398)	(800,000)	-	14,172,698
Other Expenses	28,570,424	(862,366)	-	1,500,000	29,208,058
Professional Services	11,788,898	-	-	600,000	12,388,898
Workers' Compensation Claims	10,594,566	-	-	1,900,000	12,494,566
TOTAL - General Fund			(4,000,000)	4,000,000	

Funding is available for transfer from these accounts due to the following:

- TBI Community Services - The continued placement of clients on the Acquired Brain Injury (ABI) waivers has resulted in reduced caseload for the TBI community services account. This represents 19.2% of the original appropriation. The May 2014 FAC reduced this account by \$1.6 million, which ended the fiscal year with a \$1.1 million lapse.
- Home and Community Based Services - Fewer than anticipated clients, as well as lower than anticipated expenditures for clients transferring to the community has resulted in a decreased need for support from the Home and Community Based Services (HCBS) account. This represents 5% of the original appropriation. The May 2014 FAC reduced this account by 2.3 million, which ended the fiscal year with a \$1.5 million lapse.

Funding is needed in these accounts due to the following:

- Workers' Compensation Claims - The department is experiencing higher than budgeted workers' compensation claims. This represents 17.9% of the original appropriation. The May 2014 FAC transferred \$1.5 million to this account.
- Other Expenses - Increased security, electricity, IT, and translation and interpretation costs represent the majority of the deficiency in the Other Expenses account. This represents 5.3% of the original appropriation. The May 2014 FAC transferred \$1.5 million to this account.
- Professional Services - Due to the inability to hire a sufficient number of psychiatrists using Personal Services funding, the agency supports such professionals via contracts under the Professional Services account. This represents 5.1% of the original appropriation. The May 2014 FAC transferred \$1.3 million to this account.

Holdbacks and Lapses

The transfers from TBI Community Services and Home and Community Based Services will not affect the agency's ability to meet the holdbacks and budgeted lapses in these accounts, \$159,991 and \$257,794 respectively. The transfer to Other Expenses will assist the agency with achieving the \$112,366 holdback to this account.

Rescissions/Reductions to appropriations

The Governor's rescissions reduced the appropriations to TBI Community Services by \$200,000 and Home and Community Based Services by \$801,604. This transfer will not affect the agency's ability to meet the rescissions to these accounts. The Governor's rescissions also reduced appropriations to Other Expenses by \$750,000, contributing to the deficiency in this account. It is assumed this transfer will enable the agency to meet the rescission in Other Expenses.

FAC 2015-13 Department of Transportation

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Bus Operations	146,972,169	-	(1,000,000)	-	145,972,169
Other Expenses	53,569,517	10,700,000	-	1,000,000	65,269,517
TOTAL - Special Transportation Fund			(1,000,000)	1,000,000	

Funding is available for transfer from this account due to the following:

- Bus Operations - Funding is available due a reduction in the projected subsidy for CT Transit in FY 15 which is approximately \$86.6 million.

Funding is needed in this account due to the following:

- Other Expenses- Funding of \$1 million is needed for snow and ice removal and equipment and motor vehicle repair due to higher than budgeted storm related costs. The Department of Transportation's (DOT) snow and ice removal budget is based on an average of 12 storms per year, and to date there have been 19 storms. The price of road salt has increased by 24%, and due to the severity of the storms, DOT has been using more contractor trucks. Also, per union contract, employees that work certain hours beyond the regularly scheduled day must have meals provided which has exceeded budgeted amounts. Due to winter storm costs funding is needed for the following reasons; (1) higher than average storm costs for road salt, material and contractual services and (2) equipment maintenance and repair of the department's fleet. Currently, 280 of DOT's 632 truck fleet, or 45% are past the 12 year useful lifecycle.

Holdbacks and Lapses

There are no holdbacks or budgeted lapses in this agency.

Deficiency Issues

OFA has previously identified the following accounts as having a projected deficiency: (1) the Rail Operations account of approximately \$5 million due to increased costs from the Metro North rail line and (2) the Personal Services account of approximately \$10.7 million from the March 2015 FAC to the Other Expenses account due to increased costs for snow and ice removal.

FAC 2015-14 Department of Social Services

Account	Original Appropriation	Prior Policy Actions ¹	Proposed FAC Transfer		Available Funding Post FAC Action
			FROM (Decrease)	TO (Increase)	
Aid To The Disabled	63,838,417	-	(1,800,000)	-	62,038,417
Temporary Assistance to Families - TANF	107,458,614	-	(2,500,000)	-	104,958,614
State Administered General Assistance	18,966,800	-	-	4,300,000	23,266,800
TOTAL - General Fund			(4,300,000)	4,300,000	

Funding is available for transfer from these accounts due to the following:

- Aid To The Disabled - Enrollment in the Aid to the Disabled program has continued to decline slightly throughout the past year. The March 2015 caseload of 11,021 is 1.6% below the caseload at the beginning of the fiscal year. This transfer represents 2.8% of the original appropriation.
- Temporary Assistance to Families (TFA) - Enrollment in the TFA program has continued to steadily decline throughout the past year. The March 2015 caseload of 16,946 is 7.9% below the caseload at the beginning of the fiscal year. This transfer represents 2.3% of the original appropriation.

Funding is needed in this account due to the following:

- State Administered General Assistance (SAGA) - Enrollment in the SAGA program has grown significantly during the past year. The March 2015 caseload of 6,783 is 8.7% above the caseload at the beginning of the fiscal year. Additionally, the average cost per case this fiscal year has been 5.5% above original projections. This transfer represents 22.7% of the original appropriation.

Holdback and Lapses

This transfer will not affect the agency's ability to meet the holdback of \$1,129,610 in the Personal Services account and \$462,900 in the Other Expenses account.

Rescissions

This transfer will not affect the agency's ability to meet the rescissions in various accounts totaling \$3.1 million.

Appendix A: Projected Account Balances for Agencies on this Agenda (After Proposed FAC Transfer(s))

Department of Administrative Services				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	51,888,323	49,735,786	49,735,786	-
Other Expenses	35,679,427	35,050,806	35,050,806	-
Equipment	1	1	-	1
Tuition Reimbursement - Training and Travel	382,000	382,000	382,000	-
Labor - Management Fund	75,000	75,000	75,000	-
Management Services	4,753,809	4,703,809	4,703,809	-
Loss Control Risk Management	114,854	114,854	64,854	50,000
Employees' Review Board	22,210	21,100	21,100	-
Surety Bonds for State Officials and Employees	5,600	5,600	5,600	-
Quality of Work-Life	350,000	350,000	350,000	-
Refunds Of Collections	25,723	25,723	25,723	-
Rents and Moving	17,221,693	16,796,068	15,650,713	1,145,355
Capitol Day Care Center	120,888	120,888	120,888	-
W. C. Administrator	5,250,000	5,000,000	5,000,000	-
Connecticut Education Network	3,291,857	3,291,857	3,291,857	-
State Insurance and Risk Mgmt Operations	13,345,386	14,878,011	14,878,011	-
IT Services	13,666,539	13,066,539	13,066,539	-
TOTAL - General Fund	146,193,310	143,618,042	142,422,686	1,195,356

Department of Motor Vehicles				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	46,700,704	46,538,170	46,538,170	-
Other Expenses	15,509,289	16,144,289	16,144,289	-
Equipment	520,840	520,840	480,000	40,840
Commercial Vehicle Information Systems and Networks Project	208,666	208,666	120,000	88,666
TOTAL - Special Transportation Fund	62,939,499	63,411,965	63,282,459	129,506

Insurance Department				
	Original Appropriation ²	Available Funding ³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	14,362,168	14,234,668	14,234,668	-
Other Expenses	2,052,428	2,179,928	2,179,928	-
Equipment	52,600	52,600	52,600	-
Fringe Benefits	11,633,356	11,633,356	11,633,356	-
Indirect Overhead	237,762	237,762	237,762	-
TOTAL - Insurance Fund	28,338,314	28,338,314	28,338,314	-

² Includes appropriated accounts from all appropriated funds.

³ Includes all anticipated and enacted holdbacks (forced lapses), rescissions, and transfers.

Department of Agriculture

	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	3,741,285	3,444,018	3,794,018	(350,000)
Other Expenses	723,103	1,073,103	1,073,103	-
Equipment	1	1	1	-
Vibrio Bacterium Program	1	1	1	-
Senior Food Vouchers	363,016	363,016	360,000	3,016
Collection of Agricultural Statistics	975	975	-	975
Tuberculosis and Brucellosis Indemnity	855	855	-	855
Fair Testing	3,838	3,647	-	3,647
WIC Coupon Program for Fresh Produce	174,886	174,886	170,000	4,886
TOTAL - General Fund	5,007,960	5,060,502	5,397,123	(336,621)

Office of the Chief Medical Examiner

	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	4,607,399	4,368,659	4,273,940	94,719
Other Expenses	1,129,054	1,228,634	1,228,634	-
Equipment	19,226	19,226	19,226	-
Medicolegal Investigations	27,417	26,047	26,047	-
TOTAL - General Fund	5,783,096	5,642,566	5,547,847	94,719

Department of Mental Health and Addiction Services

	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	192,414,701	191,264,431	193,264,431	(2,000,000)
Other Expenses	28,570,424	29,208,058	29,208,058	-
Equipment	1	1	-	1
Housing Supports And Services	20,721,576	20,721,576	20,721,576	-
Managed Service System	59,034,913	58,022,098	58,022,098	-
Legal Services	995,819	946,029	946,029	-
Connecticut Mental Health Center	8,865,721	8,422,435	8,422,435	-
Professional Services	11,788,898	12,388,898	12,388,898	-
General Assistance Managed Care	40,774,875	40,774,875	40,774,875	-
Workers' Compensation Claims	10,594,566	12,494,566	12,494,566	-
Nursing Home Screening	591,645	591,645	591,645	-
Young Adult Services	74,537,055	74,268,356	74,268,356	-
TBI Community Services	16,641,445	13,081,454	11,081,454	2,000,000
Jail Diversion	4,504,601	4,440,211	4,440,211	-
Behavioral Health Medications	6,169,095	5,560,641	5,560,641	-
Prison Overcrowding	6,699,982	6,519,084	6,519,084	-
Medicaid Adult Rehabilitation Option	4,803,175	4,803,175	4,803,175	-
Discharge and Diversion Services	20,062,660	20,062,660	20,062,660	-
Home and Community Based Services	16,032,096	14,172,698	14,072,698	100,000
Persistent Violent Felony Offenders Act	675,235	669,496	669,496	-
Nursing Home Contract	485,000	485,000	485,000	-
Pre-Trial Account	775,000	736,250	736,250	-
Grants for Substance Abuse Services	17,567,934	17,567,934	17,567,934	-
Grants for Mental Health Services	58,909,714	58,909,714	58,909,714	-
Employment Opportunities	10,522,428	10,327,763	10,327,763	-
TOTAL - General Fund	612,738,559	606,439,048	606,339,048	100,000

Department of Transportation				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	165,908,804	156,513,206	167,213,206	(10,700,000)
Other Expenses	53,569,517	65,269,517	65,269,517	-
Equipment	1,336,113	1,336,113	1,336,113	-
Minor Capital Projects	449,639	449,639	449,639	-
Highway Planning And Research	3,246,823	3,246,823	3,246,823	-
Rail Operations	152,279,937	152,279,937	157,279,937	(5,000,000)
Bus Operations	146,972,169	145,972,169	145,972,169	-
Tweed-New Haven Airport Grant	1,500,000	1,500,000	1,500,000	-
ADA Para-transit Program	32,935,449	32,935,449	32,935,449	-
Non-ADA Dial-A-Ride Program	576,361	576,361	576,361	-
Pay-As-You-Go Transportation Projects	19,700,000	19,700,000	19,700,000	-
CAA Related Funds	3,272,322	3,272,322	3,272,322	-
TOTAL - Special Transportation Fund	581,747,134	583,051,536	598,751,536	(15,700,000)

Department of Social Services				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Personal Services	133,576,093	131,198,680	131,198,680	-
Other Expenses	128,408,621	127,945,721	142,945,721	(15,000,000)
Equipment	1	1	1	-
Children's Health Council	208,050	197,648	197,648	-
Genetic Tests in Paternity Actions	181,585	172,506	172,506	-
State Food Stamp Supplement	725,059	725,059	725,059	-
HUSKY B Program	28,036,000	28,036,000	28,036,000	-
Medicaid	2,279,268,579	2,269,268,579	2,351,268,579	(82,000,000)
Old Age Assistance	38,849,252	38,849,252	38,849,252	-
Aid To The Blind	755,251	755,251	755,251	-
Aid To The Disabled	63,838,417	62,038,417	62,038,417	-
Temporary Assistance to Families - TANF	107,458,614	104,958,614	104,958,614	-
Emergency Assistance	1	1	1	-
Food Stamp Training Expenses	12,000	11,400	11,400	-
Healthy Start	1,430,311	1,358,796	1,358,796	-
DMHAS-Disproportionate Share	108,935,000	108,935,000	108,935,000	-
Connecticut Home Care Program	48,024,196	48,024,196	48,024,196	-
Human Resource Development-Hispanic Programs	945,739	945,739	945,739	-
Services To The Elderly	324,737	324,737	324,737	-
Safety Net Services	2,814,792	2,674,053	2,674,053	-
Transportation for Employment Independence Program	2,528,671	2,402,238	2,402,238	-
Refunds Of Collections	150,000	142,500	142,500	-
Services for Persons With Disabilities	602,013	571,913	571,913	-
Nutrition Assistance	479,666	455,683	455,683	-
Housing/Homeless Services	5,210,676	5,210,676	5,210,676	-
State Administered General Assistance	18,966,800	23,266,800	23,266,800	-
Connecticut Children's Medical Center	15,579,200	25,579,200	25,579,200	-
Community Services	1,125,199	1,068,940	1,068,940	-
Human Service Infrastructure Community Action Program	3,453,326	3,280,660	3,280,660	-
Teen Pregnancy Prevention	1,837,378	1,745,510	1,745,510	-
Fatherhood Initiative	566,656	538,324	538,324	-

Department of Social Services				
	Original Appropriation²	Available Funding³	Estimated Expenditures	Estimated Surplus/(Deficiency)
Human Resource Development-Hispanic Programs - Municipality	5,364	5,364	5,364	-
Teen Pregnancy Prevention - Municipality	137,826	130,935	130,935	-
Community Services - Municipality	83,761	79,573	79,573	-
Total - General Fund	2,994,518,834	2,990,897,966	3,087,897,966	(97,000,000)