

## General Assembly

## **Amendment**

February Session, 2024

LCO No. 5981



Offered by:

SEN. ANWAR, 3rd Dist.

REP. MCCARTHY VAHEY, 133rd Dist.

To: Subst. Senate Bill No. 9

File No. 381

Cal. No. 243

## "AN ACT PROMOTING HOSPITAL FINANCIAL STABILITY."

- 1 Strike everything after the enacting clause and substitute the
- 2 following in lieu thereof:
- 3 "Section 1. Section 19a-630 of the general statutes is repealed and the
- 4 following is substituted in lieu thereof (*Effective from passage*):
- 5 As used in this chapter, unless the context otherwise requires:
- 6 (1) "Affiliate" means a person, entity or organization controlling,
- 7 controlled by or under common control with another person, entity or
- 8 organization. Affiliate does not include a medical foundation organized
- 9 under chapter 594b.
- 10 (2) "Applicant" means any person or health care facility that applies
- 11 for a certificate of need pursuant to section 19a-639a, as amended by this
- 12 <u>act</u>.
- 13 (3) "Bed capacity" means the total number of inpatient beds in a

facility licensed by the Department of Public Health under sections 19a-490 to 19a-503, inclusive.

- (4) "Capital expenditure" means an expenditure that under generally accepted accounting principles consistently applied is not properly chargeable as an expense of operation or maintenance and includes acquisition by purchase, transfer, lease or comparable arrangement, or through donation, if the expenditure would have been considered a capital expenditure had the acquisition been by purchase.
- 22 (5) "Certificate of need" means a certificate issued by the unit.
- 23 (6) "Days" means calendar days.
- (7) "Executive director" means the executive director of the Office of
  Health Strategy.
  - (8) "Free clinic" means a private, nonprofit community-based organization that provides medical, dental, pharmaceutical or mental health services at reduced cost or no cost to low-income, uninsured and underinsured individuals.
  - (9) "Large group practice" means eight or more full-time equivalent physicians, legally organized in a partnership, professional corporation, limited liability company formed to render professional services, medical foundation, not-for-profit corporation, faculty practice plan or other similar entity (A) in which each physician who is a member of the group provides substantially the full range of services that the physician routinely provides, including, but not limited to, medical care, consultation, diagnosis or treatment, through the joint use of shared office space, facilities, equipment or personnel; (B) for which substantially all of the services of the physicians who are members of the group are provided through the group and are billed in the name of the group practice and amounts so received are treated as receipts of the group; or (C) in which the overhead expenses of, and the income from, the group are distributed in accordance with methods previously determined by members of the group. An entity that otherwise meets

45 the definition of group practice under this section shall be considered a

- 46 group practice although its shareholders, partners or owners of the
- 47 group practice include single-physician professional corporations,
- 48 limited liability companies formed to render professional services or
- 49 other entities in which beneficial owners are individual physicians.
- 50 (10) "Health care facility" means (A) hospitals licensed by the
- 51 Department of Public Health under chapter 368v; (B) specialty hospitals;
- 52 (C) freestanding emergency departments; (D) outpatient surgical
- 53 facilities, as defined in section 19a-493b and licensed under chapter
- 54 368v; (E) a hospital or other facility or institution operated by the state
- 55 that provides services that are eligible for reimbursement under Title
- 56 XVIII or XIX of the federal Social Security Act, 42 USC 301, as amended;
- 57 (F) a central service facility; (G) mental health facilities; (H) substance
- abuse treatment facilities; and (I) any other facility requiring certificate
- of need review pursuant to subsection (a) of section 19a-638, as
- 60 <u>amended by this act</u>. "Health care facility" includes any parent company,
- subsidiary, affiliate or joint venture, or any combination thereof, of any
- 62 such facility.
- 63 (11) "Nonhospital based" means located at a site other than the main
- 64 campus of the hospital.
- 65 (12) "Office" means the Office of Health Strategy.
- 66 (13) "Person" means any individual, partnership, corporation, limited
- 67 liability company, association, public company, entity, as defined in
- 68 <u>section 33-602</u>, governmental subdivision, agency or public or private
- 69 organization of any character, but does not include the agency
- 70 conducting the proceeding.
- 71 (14) "Physician" has the same meaning as provided in section 20-13a.
- 72 (15) "Termination of services" means the cessation of any services for
- 73 a period greater than one hundred eighty days.
- 74 (16) "Transfer of ownership" means (A) a transfer that impacts or

75 changes the governance or controlling body of a health care facility,

- 76 institution or large group practice, including, but not limited to, all
- 77 affiliations [,] or mergers, [or] (B) any sale or transfer of net assets of a
- 78 health care facility, or (C) a transfer, except for a transfer described in
- 79 <u>subsection (c) of section 19a-493b, of a controlling interest in any entity,</u>
- 80 as defined in section 33-602, that directly or indirectly possesses or
- 81 controls an interest of thirty per cent or more of a health care facility,
- 82 institution, as defined in section 19a-490, or large group practice.
- 83 (17) "Unit" means the Health Systems Planning Unit.
- Sec. 2. Section 19a-638 of the 2024 supplement to the general statutes
- is repealed and the following is substituted in lieu thereof (Effective
- 86 October 1, 2024):
- 87 (a) A certificate of need issued by the unit shall be required for:
- 88 (1) The establishment of a new health care facility;
- 89 (2) A transfer of ownership of a health care facility;
- 90 (3) A transfer of ownership of a large group practice to any entity
- 91 other than a (A) physician, or (B) group of two or more physicians,
- 92 legally organized in a partnership, professional corporation or limited
- 93 liability company formed to render professional services and not
- 94 employed by or an affiliate of any hospital, medical foundation,
- 95 insurance company or other similar entity;
- 96 (4) The establishment of a freestanding emergency department;
- 97 (5) The termination of inpatient or outpatient services offered by a
- 98 hospital, including, but not limited to, the termination by a short-term
- 99 acute care general hospital or children's hospital of inpatient and
- 100 outpatient mental health and substance abuse services;
- 101 (6) The establishment of an outpatient surgical facility, as defined in
- section 19a-493b, or as established by a short-term acute care general
- 103 hospital;

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(7) The termination of surgical services by an outpatient surgical facility, as defined in section 19a-493b, or a facility that provides outpatient surgical services as part of the outpatient surgery department of a short-term acute care general hospital, provided termination of outpatient surgical services due to (A) insufficient patient volume, or (B) the termination of any subspecialty surgical service, shall not require certificate of need approval;

- (8) The termination of an emergency department by a short-term acute care general hospital;
- (9) The establishment of cardiac services, including inpatient and outpatient cardiac catheterization, interventional cardiology and cardiovascular surgery;
- (10) The acquisition of computed tomography scanners, magnetic resonance imaging scanners, positron emission tomography scanners or positron emission tomography-computed tomography scanners, by any person, physician, provider, short-term acute care general hospital or children's hospital, except (A) as provided for in subdivision (22) of subsection (b) of this section, and (B) a certificate of need issued by the unit shall not be required where such scanner is a replacement for a scanner that was previously acquired through certificate of need approval or a certificate of need determination, including a replacement scanner that has dual modalities or functionalities if the applicant already offers similar imaging services for each of the scanner's modalities or functionalities that will be utilized;
- (11) The acquisition of <u>a proton radiotherapy machine or</u> nonhospital based linear [accelerators] <u>accelerator</u>, except a certificate of need issued by the unit shall not be required where such <u>machine or</u> accelerator is a replacement for [an] <u>a machine or</u> accelerator that was previously acquired through certificate of need approval or a certificate of need determination;
- 134 (12) An increase in the licensed bed capacity of a health care facility, 135 except as provided in subdivision (23) of subsection (b) of this section;

136 (13) The acquisition of equipment utilizing technology that has not 137 previously been utilized in the state;

- 138 (14) An increase of two or more operating rooms within any three-139 year period, commencing on and after October 1, 2010, by an outpatient 140 surgical facility, as defined in section 19a-493b, or by a short-term acute 141 care general hospital; [and]
- 142 (15) The termination of inpatient or outpatient services offered by a 143 hospital or other facility or institution operated by the state that 144 provides services that are eligible for reimbursement under Title XVIII 145 or XIX of the federal Social Security Act, 42 USC 301, as amended;
- 146 (16) A transfer of assets, including, but not limited to, a transfer of 147 real estate, when (A) such assets are used for hospital operations, (B) the 148 assets are valued at an amount that equals to or exceeds twenty per cent 149 or more of the hospital's net value, and (C) the transfer is made to a third 150 party not related to the hospital through ownership, control or 151 affiliation; and
- 152 (17) The issuance of dividends over the course of any three-year 153 period in excess of twenty per cent of the net worth of a hospital.
- 154 (b) A certificate of need shall not be required for:
- 155 (1) Health care facilities owned and operated by the federal government;
- 157 (2) The establishment of offices by a licensed private practitioner, 158 whether for individual or group practice, except when a certificate of 159 need is required in accordance with the requirements of section 19a-160 493b or subdivision (3), (10) or (11) of subsection (a) of this section;
- 161 (3) A health care facility operated by a religious group that 162 exclusively relies upon spiritual means through prayer for healing;
- 163 (4) Residential care homes, as defined in subsection (c) of section 19a-164 490, and nursing homes and rest homes, as defined in subsection (o) of

- 165 section 19a-490;
- 166 (5) An assisted living services agency, as defined in section 19a-490;
- 167 (6) Home health agencies, as defined in section 19a-490;
- 168 (7) Hospice services, as described in section 19a-122b;
- 169 (8) Outpatient rehabilitation facilities;
- 170 (9) Outpatient chronic dialysis services;
- 171 (10) Transplant services;
- 172 (11) Free clinics, as defined in section 19a-630, as amended by this act;
- 173 (12) School-based health centers and expanded school health sites, as
- such terms are defined in section 19a-6r, community health centers, as
- defined in section 19a-490a, not-for-profit outpatient clinics licensed in
- accordance with the provisions of chapter 368v and federally qualified
- 177 health centers;
- 178 (13) A program licensed or funded by the Department of Children
- and Families, provided such program is not a psychiatric residential
- 180 treatment facility;
- 181 (14) Any nonprofit facility, institution or provider that has a contract
- with, or is certified or licensed to provide a service for, a state agency or
- department for a service that would otherwise require a certificate of
- need. The provisions of this subdivision shall not apply to a short-term
- acute care general hospital or children's hospital, or a hospital or other
- 186 facility or institution operated by the state that provides services that are
- 187 eligible for reimbursement under Title XVIII or XIX of the federal Social
- 188 Security Act, 42 USC 301, as amended;
- 189 (15) A health care facility operated by a nonprofit educational
- institution exclusively for students, faculty and staff of such institution
- 191 and their dependents;

(16) An outpatient clinic or program operated exclusively by or contracted to be operated exclusively by a municipality, municipal agency, municipal board of education or a health district, as described in section 19a-241;

- 196 (17) A residential facility for persons with intellectual disability 197 licensed pursuant to section 17a-227 and certified to participate in the 198 Title XIX Medicaid program as an intermediate care facility for 199 individuals with intellectual disabilities;
  - (18) Replacement of existing computed tomography scanners, magnetic resonance imaging scanners, positron emission tomography scanners, positron emission tomography-computed tomography scanners, or nonhospital based linear accelerators, if such equipment was acquired through certificate of need approval or a certificate of need determination, provided a health care facility, provider, physician or person notifies the unit of the date on which the equipment is replaced and the disposition of the replaced equipment, including if a replacement scanner has dual modalities or functionalities and the applicant already offers similar imaging services for each of the equipment's modalities or functionalities that will be utilized;
- (19) Acquisition of cone-beam dental imaging equipment that is to be used exclusively by a dentist licensed pursuant to chapter 379;
- 213 (20) The partial or total elimination of services provided by an 214 outpatient surgical facility, as defined in section 19a-493b, except as 215 provided in subdivision (6) of subsection (a) of this section and section 216 19a-639e;
- 217 (21) The termination of services for which the Department of Public 218 Health has requested the facility to relinquish its license;
- 219 (22) Acquisition of any equipment by any person that is to be used 220 exclusively for scientific research that is not conducted on humans;
- 221 (23) On or before June 30, 2026, an increase in the licensed bed

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222 capacity of a mental health facility, provided (A) the mental health 223 facility demonstrates to the unit, in a form and manner prescribed by 224 the unit, that it accepts reimbursement for any covered benefit provided 225 to a covered individual under: (i) An individual or group health 226 insurance policy providing coverage of the type specified in 227 subdivisions (1), (2), (4), (11) and (12) of section 38a-469; (ii) a self-228 insured employee welfare benefit plan established pursuant to the 229 federal Employee Retirement Income Security Act of 1974, as amended 230 from time to time; or (iii) HUSKY Health, as defined in section 17b-290, 231 and (B) if the mental health facility does not accept or stops accepting 232 reimbursement for any covered benefit provided to a covered 233 individual under a policy, plan or program described in clause (i), (ii) or 234 (iii) of subparagraph (A) of this subdivision, a certificate of need for such 235 increase in the licensed bed capacity shall be required; [.]

- 236 (24) The establishment at harm reduction centers through the pilot 237 program established pursuant to section 17a-673c; or
- 238 (25) On or before June 30, 2028, a birth center, as defined in section 239 19a-490, that is enrolled as a provider in the Connecticut medical 240 assistance program, as defined in section 17b-245g.
  - (c) (1) Any person, health care facility or institution that is unsure whether a certificate of need is required under this section, or (2) any health care facility that proposes to relocate pursuant to section 19a-639c, shall send a letter to the unit that describes the project and requests that the unit make a determination as to whether a certificate of need is required. In the case of a relocation of a health care facility, the letter shall include information described in section 19a-639c. A person, health care facility or institution making such request shall provide the unit with any information the unit requests as part of its determination process. The unit shall provide a determination within thirty days of receipt of such request.
- (d) The executive director of the Office of Health Strategy may implement policies and procedures necessary to administer the

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provisions of this section while in the process of adopting such policies and procedures as regulation, provided the executive director holds a public hearing prior to implementing the policies and procedures and posts notice of intent to adopt regulations on the office's Internet web site and the eRegulations System not later than twenty days after the date of implementation. Policies and procedures implemented pursuant to this section shall be valid until the time final regulations are adopted.

- (e) On or before June 30, 2026, a mental health facility seeking to increase licensed bed capacity without applying for a certificate of need, as permitted pursuant to subdivision (23) of subsection (b) of this section, shall notify the Office of Health Strategy, in a form and manner prescribed by the executive director of said office, regarding (1) such facility's intent to increase licensed bed capacity, (2) the address of such facility, and (3) a description of all services that are being or will be provided at such facility.
- (f) Not later than January 1, 2025, the executive director of the Office of Health Strategy shall report to the Governor and, in accordance with the provisions of section 11-4a, to the joint standing committee of the General Assembly having cognizance of matters relating to public health concerning the executive director's recommendations, if any, regarding the establishment of an expedited certificate of need process for mental health facilities.
- Sec. 3. Section 19a-639a of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2024):
  - (a) An application for a certificate of need shall be filed with the unit in accordance with the provisions of this section and any regulations adopted by the Office of Health Strategy. The application shall address the guidelines and principles set forth in (1) subsection (a) of section 19a-639, as amended by this act, and (2) regulations adopted by the department. The applicant shall include with the application a nonrefundable application fee based on the cost of the project. The

amount of the fee shall be as follows: (A) One thousand dollars for a project that will cost not greater than fifty thousand dollars; (B) two thousand dollars for a project that will cost greater than fifty thousand dollars but not greater than one hundred thousand dollars; (C) three thousand dollars for a project that will cost greater than one hundred thousand dollars but not greater than five hundred thousand dollars for a project that will cost greater than five hundred thousand dollars but not greater than one million dollars; (E) five thousand dollars for a project that will cost greater than one million dollars but not greater than five million dollars; (F) eight thousand dollars for a project that will cost greater than five million dollars but not greater than ten million dollars; and (G) ten thousand dollars for a project that will cost greater than ten million dollars.

(b) Prior to the filing of a certificate of need application, the applicant shall (1) publish notice that an application is to be submitted to the unit (A) in a newspaper having a substantial circulation in the area where the project is to be located, and (B) on the applicant's Internet web site in a clear and conspicuous location that is easily accessible by members of the public, (2) request the publication of notice (A) in at least two sites within the affected community that are commonly accessed by the public, such as a town hall or library, and (B) on any existing Internet web site of the municipality or local health department, and (3) submit such notice to the unit for posting on such unit's Internet web site. Such newspaper notice shall be published for not less than three consecutive days, with the final date of consecutive publication occurring not later than twenty days prior to the date of filing of the certificate of need application, and contain a brief description of the nature of the project and the street address where the project is to be located. Postings in the affected community and on the applicant's Internet web site shall remain until the decision on the application is rendered. The unit shall not invalidate any notice due to changes or removal of the notice from a community Internet web site of which the applicant has no control. An applicant shall file the certificate of need application with the unit not later than ninety days after publishing notice of the application in a

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newspaper in accordance with the provisions of this subsection. The unit shall not accept the applicant's certificate of need application for filing unless the application is accompanied by the application fee prescribed in subsection (a) of this section and proof of compliance with the publication requirements prescribed in this subsection. An applicant may request a meeting with the Office of Health Strategy, in a form and manner prescribed by the executive director of the Office of Health Strategy, to review the certificate of need application process, which shall be held not more than fourteen days after the date the applicant submits such request.

(c) (1) Not later than five business days after receipt of a properly filed certificate of need application, the unit shall publish notice of the application on its Internet web site. Not later than [thirty] sixty days after the date of filing of the application, the unit may request such additional information as the unit determines necessary to complete the application. In addition to any information requested by the unit, if the application involves the transfer of ownership of a hospital, as defined in section 19a-639, as amended by this act, the applicant shall submit to the unit (A) a plan demonstrating how health care services will be provided by the new hospital for the first three years following the transfer of ownership of the hospital, including any consolidation, reduction, elimination or expansion of existing services or introduction of new services, and (B) the names of persons currently holding a position with the hospital to be purchased or the purchaser, as defined in section 19a-639, as amended by this act, as an officer, director, board member or senior manager, whether or not such person is expected to hold a position with the hospital after completion of the transfer of ownership of the hospital and any salary, severance, stock offering or any financial gain, current or deferred, such person is expected to receive as a result of, or in relation to, the transfer of ownership of the hospital.

(2) The applicant shall, not later than sixty days after the date of the unit's request, submit any requested information and any information required under this subsection to the unit. If an applicant fails to submit

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such information to the unit within the sixty-day period, the unit shall consider the application to have been withdrawn, provided the unit shall not consider the application to have been withdrawn if the unit and applicant agree to an extension of time to submit such information.

- (3) The unit shall make reasonable efforts to limit the requests for additional information to [two] <u>one</u> such <u>set of</u> requests and, in all cases, cease all requests for additional information not later than six months after receiving the application <u>unless the applicant and unit agree to extend such time period</u>. The <u>unit shall determine whether an application is complete not later than fifteen days after the applicant submits responses to a request for additional information.</u>
- (d) Upon deeming an application complete, the unit shall provide notice of this determination to the applicant and to the public in accordance with regulations adopted by the department. In addition, the unit shall post such notice on its Internet web site and notify the applicant not later than five days after deeming the application complete. The date on which the unit [posts such notice on its Internet web site deems the application complete shall begin the review period. Except as provided in this subsection, (1) the review period for an application deemed complete shall be [ninety] seventy-five days from the date on which the unit [posts such notice on its Internet web site] deems the application complete; and (2) the unit shall issue a decision on an application deemed complete prior to the expiration of the [ninety-day] seventy-five-day review period in matters without a public hearing. [The review period for an application deemed complete that involves a transfer of a large group practice, as described in subdivision (3) of subsection (a) of section 19a-638 when the offer was made in response to a request for proposal or similar voluntary offer for sale, shall be sixty days from the date on which the unit posts notice on its Internet web site.] Upon [request] agreement with the applicant or for good cause shown, the unit may extend the review period for a period of time not to exceed [sixty] thirty days. If the review period is extended, the unit shall issue a decision on the completed application prior to the expiration of the extended review period. If the unit holds a public

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hearing concerning a completed application in accordance with subsection (e) or (f) of this section, the unit shall issue a decision on the completed application not later than sixty days after the date the unit closes the public hearing record.

- (e) Except as provided in this subsection, the unit shall hold a public hearing on a properly filed and completed certificate of need application if three or more individuals or an individual representing an entity with five or more people submits a request, in writing, that a public hearing be held on the application. [For a properly filed and completed certificate of need application involving a transfer of ownership of a large group practice, as described in subdivision (3) of subsection (a) of section 19a-638 when an offer was made in response to a request for proposal or similar voluntary offer for sale, a public hearing shall be held if twenty-five or more individuals or an individual representing twenty-five or more people submits a request, in writing, that a public hearing be held on the application.] Any request for a public hearing shall be made to the unit not later than [thirty] <u>fifteen</u> days after the date the unit deems the application to be complete.
- (f) (1) The unit shall hold a public hearing with respect to each certificate of need application filed pursuant to section 19a-638, as amended by this act, after December 1, 2015, that concerns any transfer of ownership involving a hospital. Such hearing shall be held in the municipality in which the hospital that is the subject of the application is located.
- (2) The unit may hold a public hearing with respect to any certificate of need application submitted under this chapter. The unit shall provide not less than two weeks' advance notice to the applicant, in writing, and to the public by publication in a newspaper having a substantial circulation in the area served by the health care facility or provider. Such notice shall be provided not more than forty-five days after the application is deemed complete. In conducting its activities under this chapter, the unit may hold hearings with respect to applications of a similar nature at the same time. The applicant shall post a copy of the

unit's hearing notice on the applicant's Internet web site in a clear and conspicuous location that is easily accessible by members of the public. Such applicant shall request the publication of notice in at least two sites within the affected community that are commonly accessed by the public, such as a town hall or library, as well as on any existing Internet web site of the municipality or local health department. The unit shall not invalidate any notice due to changes or removal of the notice from a community Internet web site of which the applicant has no control.

- (g) For applications submitted on or after October 1, 2023, the unit may retain an independent consultant with expertise in the specific area of health care that is the subject of the application filed by an applicant if the review and analysis of an application cannot reasonably be conducted by the unit without the expertise of an industry analyst or other actuarial consultant. The unit shall submit bills for independent consultant services to the applicant. Such applicant shall pay such bills not later than thirty days after receipt of such bills. Such bills shall be a reasonable amount per application. The provisions of chapter 57 and sections 4-212 to 4-219, inclusive, and 4e-19 shall not apply to any retainer agreement executed pursuant to this subsection.
- (h) The executive director of the Office of Health Strategy may implement policies and procedures necessary to administer the provisions of this section while in the process of adopting such policies and procedures as regulation, provided the executive director holds a public hearing prior to implementing the policies and procedures and posts notice of intent to adopt regulations on the office's Internet web site and the eRegulations System not later than twenty days after the date of implementation. Policies and procedures implemented pursuant to this section shall be valid until the time final regulations are adopted.
- (i) (1) Notwithstanding the provisions of this section, on or before January 1, 2025, the unit shall develop and implement an expedited certificate of need review process for (A) certificate of need applications for (i) a service, facility or equipment identified as having an unmet need in the geographic region of the applicant in the most recent state-wide

health care facilities and services plan, established pursuant to section 19a-634, as amended by this act, (ii) the acquisition of a computed tomography scanner, and (B) any other certificate of need application in which the applicant, pursuant to subdivision (2) of this subsection, (i) requests an expedited review of a certificate of need application, and (ii) demonstrates that the subject of the application addresses an unmet need in the geographic region of the applicant. The unit shall issue a decision on any certificate of need application eligible for expedited review pursuant to the provisions of this subdivision not more than thirty days after the unit receives an applicant's complete certificate of need application.

(2) An applicant may request, in a form and manner prescribed by the executive director of the Office of Health Strategy, an expedited review of a certificate of need application pursuant to subparagraph (B) of subdivision (1) of this subsection. Such request shall include, but need not be limited to, (A) a description of the target population to be served by the subject of the certificate of need application, (B) a clear demonstration of an unmet need for the subject of the certificate of need application in the geographic region of the applicant based on patient diagnoses, utilization or other recent data, and (C) a description of the availability of the subject of the certificate of need application in the primary service area of the applicant. The unit shall determine whether an applicant who requests an expedited review pursuant to the provisions of this subdivision is eligible for such expedited review not more than thirty days after the date that the unit receives the applicant's request.

(3) Notwithstanding the provisions of this section, the expedited certificate of need review process established pursuant to the provisions of this subsection shall (A) allow the unit to resolve an expedited certificate of need application by (i) agreed settlement with the applicant, (ii) making a determination approving the expedited certificate of need application, or (iii) for good cause, requiring the applicant to submit a certificate of need application pursuant to the provisions of subsections (a) to (f), inclusive, of this section, and (B) not

488 require a public hearing on an expedited certificate of need application.

- For the purposes of this subdivision, "good cause" includes, but is not
- 490 <u>limited to, a finding by the unit that the certificate of need application is</u>
- 491 <u>not eligible for expedited review pursuant to the provisions of this</u>
- 492 <u>subsection or the certificate of need application would likely fail to</u>
- 493 <u>satisfy at least one of the guidelines or principles described in section</u>
- 494 <u>19a-639</u>, as amended by this act.
- 495 (4) The expedited certificate of need review process established
- 496 pursuant to the provisions of this subsection shall not be considered a
- 497 contested case, as defined in section 4-166. The unit's decision on any
- 498 expedited certificate of need application submitted pursuant to the
- 499 provisions of this subsection shall not be considered a final decision, as
- 500 defined in section 4-166.
- Sec. 4. Section 19a-639 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2024*):
- 503 (a) In any deliberations involving a certificate of need application
- filed pursuant to section 19a-638, as amended by this act, the unit shall
- 505 take into consideration and make written findings concerning each of
- 506 the following guidelines and principles:
- 507 (1) Whether the proposed project is consistent with any applicable
- 508 policies and standards adopted in regulations by the Office of Health
- 509 Strategy;
- 510 (2) [The relationship of the] Whether the proposed project [to] is
- 511 <u>consistent with any applicable policies and standards as set forth in</u> the
- 512 state-wide health care facilities and services plan;
- 513 (3) Whether [there is a clear] the applicant has satisfactorily
- demonstrated that the proposed project is consistent with a public need,
- 515 [for the health care facility or services proposed by the applicant]
- 516 including, but not limited to, a public health or community health need
- 517 identified in a community health needs assessment, community service
- 518 plan, community health improvement plan, community profile, the

applicant's long-term plan or other similar report characterizing the 519 520 health needs of the community;

- (4) Whether the applicant has satisfactorily demonstrated [how] that 522 the proposal will not negatively impact the financial strength of the 523 health care system in the region and state; [or that the proposal is 524 financially feasible for the applicant;
- 525 (5) Whether the applicant has satisfactorily demonstrated how the 526 proposal will improve the quality [, accessibility and cost effectiveness] 527 of health care delivery in the region; [, including, but not limited to, 528 provision of or any change in the access to services for Medicaid 529 recipients and indigent persons;]
- 530 (6) Whether the applicant has satisfactorily demonstrated how the 531 proposal will improve access to health care in the region, including the 532 provision of or any change in the access to services for Medicaid and 533 Medicare recipients and indigent persons;
- 534 (7) Whether the applicant has satisfactorily demonstrated how the 535 proposal will increase cost effectiveness of health care delivery in the 536 region;
- 537 [(6) The] (8) Whether the applicant has satisfactorily demonstrated 538 that the proposal will not negatively affect the applicant's [past and 539 proposed] provision of health care services to relevant patient 540 populations [and] or alter the applicant's payer mix, including, but not 541 limited to, [access to] a decrease in the provision of services [by] to 542 Medicaid and Medicare recipients and indigent persons;
- 543 [(7) Whether the applicant has satisfactorily identified the population 544 to be served by the proposed project and satisfactorily demonstrated 545 that the identified population has a need for the proposed services;
- 546 (8) The utilization of existing health care facilities and health care 547 services in the service area of the applicant;
- 548 (9) Whether the applicant has satisfactorily demonstrated that the

549 proposed project shall not result in an unnecessary duplication of 550 existing or approved health care services or facilities;

- (10) Whether an applicant, who has failed to provide or reduced access to services by Medicaid <u>or Medicare</u> recipients or indigent persons, has demonstrated good cause for doing so, which shall not be demonstrated solely on the basis of differences in reimbursement rates between [Medicaid and other] <u>public and private</u> health care payers;
- 556 (11) Whether the applicant has satisfactorily demonstrated that the 557 proposal will not negatively impact the diversity of health care 558 providers and patient choice in the geographic region; [and]
  - (12) Whether the applicant has satisfactorily demonstrated that any consolidation resulting from the proposal will not adversely affect health care costs or [accessibility] access to care; and
  - (13) Whether the applicant has satisfactorily demonstrated that the proposal will not negatively impact the finances of the health care facility so as to jeopardize or substantially impair the facility's future operations.
  - (b) In deliberations as described in subsection (a) of this section, there shall be a presumption in favor of approving the certificate of need application for a transfer of ownership of a large group practice, as described in subdivision (3) of subsection (a) of section 19a-638, as amended by this act, when an offer was made in response to a request for proposal or similar voluntary offer for sale.
  - (c) The unit, as it deems necessary, may revise or supplement the guidelines and principles, set forth in subsection (a) of this section, through regulation. The executive director may implement policies and procedures necessary to implement the provisions of this section while in the process of adopting such policies and procedures as regulations, provided the executive director holds a public hearing at least thirty days prior to implementing such policies and procedures and publishes notice of intent to adopt the regulations on the Office of Health

580 <u>Strategy's Internet web site and the eRegulations System not later than</u> 581 twenty days after implementing such policies and procedures. Policies

- and procedures implemented pursuant to this subsection shall be valid
- 583 <u>until final regulations are adopted in accordance with the provisions of</u>
- 584 <u>chapter 54.</u>
- 585 (d) (1) For purposes of this subsection and subsection (e) of this section:
- 587 (A) "Affected community" means a municipality where a hospital is 588 physically located or a municipality whose inhabitants are regularly 589 served by a hospital;
- 590 (B) "Hospital" has the same meaning as provided in section 19a-490;
- (C) "New hospital" means a hospital as it exists after the approval of an agreement pursuant to section 19a-486b, or a certificate of need application for a transfer of ownership of a hospital;
- 594 (D) "Purchaser" means a person who is acquiring, or has acquired, 595 any assets of a hospital through a transfer of ownership of a hospital;
- 596 (E) "Transacting party" means a purchaser and any person who is a 597 party to a proposed agreement for transfer of ownership of a hospital;
  - (F) "Transfer" means to sell, transfer, lease, exchange, option, convey, give or otherwise dispose of or transfer control over, including, but not limited to, transfer by way of merger or joint venture not in the ordinary course of business; and
  - (G) "Transfer of ownership of a hospital" means a transfer that impacts or changes the governance or controlling body of a hospital, including, but not limited to, all affiliations, mergers or any sale or transfer of net assets of a hospital and for which a certificate of need application or a certificate of need determination letter is filed on or after December 1, 2015.
- 608 (2) In any deliberations involving a certificate of need application

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filed pursuant to section 19a-638, as amended by this act, that involves the transfer of ownership of a hospital, the unit shall, in addition to the guidelines and principles set forth in subsection (a) of this section and those prescribed through regulation pursuant to subsection (c) of this section, take into consideration and make written findings concerning each of the following guidelines and principles:

- (A) Whether the applicant fairly considered alternative proposals or offers in light of the purpose of maintaining health care provider diversity and consumer choice in the health care market and access to affordable quality health care for the affected community; and
- (B) Whether the plan submitted pursuant to section 19a-639a, as amended by this act, demonstrates, in a manner consistent with this chapter, how health care services will be provided by the new hospital for the first three years following the transfer of ownership of the hospital, including any consolidation, reduction, elimination or expansion of existing services or introduction of new services.
  - (3) The unit shall deny any certificate of need application involving a transfer of ownership of a hospital unless the executive director finds that the affected community will be assured of continued access to high quality and affordable health care after accounting for any proposed change impacting hospital staffing.
  - (4) The unit may deny any certificate of need application involving a transfer of ownership of a hospital subject to a cost and market impact review pursuant to section 19a-639f, if the executive director finds that (A) the affected community will not be assured of continued access to high quality and affordable health care after accounting for any consolidation in the hospital and health care market that may lessen health care provider diversity, consumer choice and access to care, and (B) any likely increases in the prices for health care services or total health care spending in the state may negatively impact the affordability of care.
- (5) The unit may place any conditions on the approval of a certificate

of need application involving a transfer of ownership of a hospital consistent with the provisions of this chapter. Before placing any such conditions, the unit shall weigh the value of such conditions in promoting the purposes of this chapter against the individual and cumulative burden of such conditions on the transacting parties and the new hospital. For each condition imposed, the unit shall include a concise statement of the legal and factual basis for such condition and the provision or provisions of this chapter that it is intended to promote. Each condition shall be reasonably tailored in time and scope. The transacting parties or the new hospital shall have the right to make a request to the unit for an amendment to, or relief from, any condition based on changed circumstances, hardship or for other good cause.

(6) In any deliberations involving a certificate of need application filed pursuant to section 19a-638, as amended by this act, that involves the transfer of ownership of a hospital and that is subject to a cost and market impact review, the unit shall be permitted to consider the preliminary report, response to the preliminary report, final report and any written comments from the parties regarding the reports issued or submitted as part of the review, provided the unit has determined that the disclosure of any such reports is appropriate in light of the considerations set forth in subsection (c) of section 19a-639f and each party in the certificate of need proceeding was provided an opportunity of not less than fourteen days after the date of issuance of the final report to provide written comments on the reports issued as part of the review process. The unit shall develop a process through which each party to a certificate of need proceeding may obtain the data used in a cost and market impact review.

(e) (1) If the certificate of need application (A) involves the transfer of ownership of a hospital, (B) the purchaser is a hospital, as defined in section 19a-490, whether located within or outside the state, that had net patient revenue for fiscal year 2013 in an amount greater than one billion five hundred million dollars or a hospital system, as defined in section 19a-486i, whether located within or outside the state, that had net patient revenue for fiscal year 2013 in an amount greater than one billion

five hundred million dollars, or any person that is organized or operated for profit, and (C) such application is approved, the unit shall hire an independent consultant to serve as a post-transfer compliance reporter for a period of not less than three years after completion of the transfer of ownership of the hospital. Such reporter shall, at a minimum: (i) Meet with representatives of the purchaser, the new hospital and members of the affected community served by the new hospital not less than quarterly; and (ii) report to the unit not less than quarterly concerning (I) efforts the purchaser and representatives of the new hospital have taken to comply with any conditions the unit placed on the approval of the certificate of need application and plans for future compliance, and (II) community benefits and uncompensated care provided by the new hospital. The purchaser shall give the reporter access to its records and facilities for the purposes of carrying out the reporter's duties. The purchaser shall hold a public hearing in the municipality in which the new hospital is located not less than annually during the reporting period to provide for public review and comment on the reporter's reports and findings.

- (2) If the reporter finds that the purchaser has breached a condition of the approval of the certificate of need application, the unit may, in consultation with the purchaser, the reporter and any other interested parties it deems appropriate, implement a performance improvement plan designed to remedy the conditions identified by the reporter and continue the [reporting] <u>compliance monitoring</u> period for up to one year following a determination by the unit that such conditions have been [resolved] satisfied.
- (3) The purchaser shall provide funds, in an amount determined by the unit not to exceed two hundred thousand dollars annually, for the hiring of the post-transfer compliance reporter.
- (f) Nothing in subsection (d) or (e) of this section shall apply to a transfer of ownership of a hospital in which either a certificate of need application is filed on or before December 1, 2015, or where a certificate of need determination letter is filed on or before December 1, 2015.

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Sec. 5. Section 19a-634 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (a) The Health Systems Planning Unit shall conduct, on a biennial basis, a state-wide health care facility utilization study. Such study (1) may include an assessment of [:(1) Current] (A) current availability and utilization of acute hospital care, hospital emergency care, specialty hospital care, outpatient surgical care, primary care and clinic care, [; (2)] (B) geographic areas and subpopulations that may be underserved or have reduced access to specific types of health care services, [;] and [(3)] (C) other factors that the unit deems pertinent to health care facility utilization, and (2) on and after January 1, 2025, shall include an assessment of current availability and utilization of percutaneous coronary intervention and other cardiac services. Not later than June thirtieth of the year in which the biennial study is conducted, the executive director of the Office of Health Strategy shall report, in accordance with section 11-4a, to the Governor and the joint standing committees of the General Assembly having cognizance of matters relating to public health and human services on the findings of the study. Such report may also include the unit's recommendations for addressing identified gaps in the provision of health care services and recommendations concerning a lack of access to health care services.
- (b) The unit, in consultation with such other state agencies as the executive director deems appropriate, shall establish and maintain a state-wide health care facilities and services plan. Such plan (1) may include, but not be limited to [:(1) An] (A) an assessment of the availability of acute hospital care, hospital emergency care, specialty hospital care, outpatient surgical care, primary care and clinic care, [; (2)] (B) an evaluation of the unmet needs of persons at risk and vulnerable populations as determined by the executive director, [; (3)] (C) a projection of future demand for health care services and the impact that technology may have on the demand, capacity or need for such services, [;] and [(4)] (D) recommendations for the expansion, reduction or modification of health care facilities or services, and (2) shall (A) include recommendations regarding percutaneous coronary

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intervention and other cardiac services, and (B) identify geographic areas of unmet need for services, facilities or equipment and the types of such services, facilities or equipment, if any. In the development of the plan, the unit shall consider the recommendations of any advisory bodies which may be established by the executive director. The executive director may also incorporate the recommendations of authoritative organizations whose mission is to promote policies based on best practices or evidence-based research. The executive director, in consultation with hospital representatives, shall develop a process that encourages hospitals to incorporate the state-wide health care facilities and services plan into hospital long-range planning and shall facilitate communication between appropriate state agencies concerning innovations or changes that may affect future health planning. The unit shall update the state-wide health care facilities and services plan not less than once every two years.

(c) For purposes of conducting the state-wide health care facility utilization study and preparing the state-wide health care facilities and services plan, the unit shall establish and maintain an inventory of all health care facilities, the equipment identified in subdivisions (9) and (10) of subsection (a) of section 19a-638, as amended by this act, and services in the state, including health care facilities that are exempt from certificate of need requirements under subsection (b) of section 19a-638, as amended by this act. The unit shall develop an inventory questionnaire to obtain the following information: (1) The name and location of the facility; (2) the type of facility; (3) the hours of operation; (4) the type of services provided at that location; and (5) the total number of clients, treatments, patient visits, procedures performed or scans performed in a calendar year. The inventory shall be completed biennially by health care facilities and providers and such health care facilities and providers shall not be required to provide patient specific or financial data.

Sec. 6. (NEW) (*Effective July 1, 2024*) (a) On or before October 31, 2024, and quarterly thereafter, each hospital, as defined in section 12-263p of the general statutes, shall submit a report to the executive director of the

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Office of Health Strategy that identifies, for the prior calendar quarter, (1) any vendor invoices that remained unpaid for more than ninety days after receipt, regardless of whether the hospital disputes such invoice, (2) the outstanding balances on such invoices, (3) the number of days of cash on hand, (4) the operating margin, (5) the total margin, (6) unpaid rent, (7) unpaid utilities, (8) fees, taxes or assessments owed to public utilities, and (9) unpaid employee health insurance premiums, including unpaid contributions, claims or other obligations supporting employees under a self-funded insurance plan. The executive director shall develop a uniform template, including definitions of terms used in such template, to be used by hospitals for the purposes of complying with the provisions of this subsection and post such template on the Office of Health Strategy's Internet web site. Such template shall allow for an explanation of any disputed charges. A hospital may request an extension of not more than fifteen days to comply with the requirements of this subsection in a form and manner prescribed by the executive director. The executive director may grant such request for good cause, as determined by the executive director.

- (b) If the executive director identifies a hospital that has less than forty-five days of cash on hand pursuant to the executive director's analysis of the reports submitted pursuant to subsection (a) of this section, the executive director shall contact such hospital to inquire how the state can be of assistance to such hospital.
- (c) On or before November 30, 2024, and quarterly thereafter, the executive director shall provide to the Secretary of the Office of Policy and Management a summary of the reports received in accordance with subsection (a) of this section for the prior calendar quarter.
- (d) The executive director shall keep confidential all nonpublic information and documents obtained pursuant to the provisions of this section and shall not disclose such information or documents to any person without the consent of the hospital that produced the information or documents. Such information and documents shall not be deemed a public record under section 1-210 of the general statutes

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809 and shall be exempt from disclosure."

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	19a-630
Sec. 2	October 1, 2024	19a-638
Sec. 3	October 1, 2024	19a-639a
Sec. 4	July 1, 2024	19a-639
Sec. 5	from passage	19a-634
Sec. 6	July 1, 2024	New section