

## State Programs for Older Adults

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### Issue

This report describes select state programs and services to assist older adults. It updates OLR Report [2021-R-0110](#). **This report has been updated by OLR Report [2023-R-0157](#).**

### Summary

According to the 2022 annual census [data](#), there are approximately 649,007 Connecticut residents age 65 or older, representing over 18% of the state's population. The state's principal programs for people in this age group provide cash, energy, and legal assistance; health care; housing; long-term care; nutrition; property tax relief; and transportation.

This report describes programs that (1) have age as one criterion for eligibility or (2) serve a large proportion of older adult clients even if the programs are not aimed solely at that group. Many of the programs serve additional populations, such as people with disabilities. Some of these programs are means tested; some are funded, at least in part, with federal money. In addition to the Internet links referenced in the report, additional information on many of these programs may be obtained by contacting the state's United Way 2-1-1 telephone information line.

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## **Finding Support and Information**

### ***Area Agencies on Aging (AAAs)***

The state's five AAAs are a central, comprehensive source of information about programs and services for older adults. AAAs are private, nonprofit planning and service agencies for older adults that receive state and federal funds to carry out the federal Older Americans Act (i.e., Title III) requirements. Generally, they plan, coordinate, evaluate, and act as brokers for older adult services. They award funds to local agencies, which in turn provide meals and related social services at local sites. Some of the AAAs are also access agencies through the Department of Social Services' (DSS) Connecticut Home Care Program for Elders (CHCPE, see below) and provide services under DSS's Money Follows the Person program (MFP, see below).

By law, the AAAs must (1) represent older adults in their geographic areas, (2) develop and administer an area elderly services plan, (3) coordinate local public and nonprofit private agencies and help them to develop programs, (4) receive and distribute federal and state funds for these purposes, and (5) perform additional federally required functions.

The state's Department of Aging and Disability Services (ADS) distributes both federal Title III funds and state matching funds to the AAAs for their various programs (including elderly nutrition), many of which are discussed elsewhere in this report. For more information, or to find your AAA, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Topics-A-Z/Area-Agencies-on-Aging>.

### ***Department of Aging and Disability Services***

At the state level, ADS (1) serves as the designated "state unit on aging" under the federal Older Americans Act and administers related programs and (2) administers various other programs that support and assist older adults and their families, caregivers, and advocates.

In 2017, the State Department on Aging (SDA) was consolidated within DSS, but 2018 legislation subsequently transferred all SDA functions, powers, duties, and personnel from DSS to ADS (formerly named the Department of Rehabilitation Services) ([PA 18-169](#)). For more information about ADS, visit: <https://portal.ct.gov/AgingandDisability> or contact the department at (860) 424-5274.

### ***Municipal Agents for the Elderly***

Municipal agents for the elderly are a primary legal source of information about older adult programs and services. Each municipality must appoint a municipal agent for its older adult residents for a two- or four-year renewable term. Appointees may include (1) senior center staff members, (2) members of a municipal agency that serves seniors or (3) municipal residents with a demonstrated interest in seniors or who have been involved in aging programs.

Municipal agents are responsible for disseminating information to seniors and helping them (1) learn about available community resources and (2) apply for benefits to which they may be entitled. ADS must provide municipalities with guidelines, information, and technical materials to help agents perform their duties ([CGS § 7-127b](#)).

## **Cash Assistance**

### ***State Supplement Program (SSP)***

Under the SSP program, DSS provides state cash assistance mainly to seniors that receive federal Supplemental Security Income (SSI) payments. (An individual not receiving SSI may still qualify for SSP if his or her monthly Social Security, private pension, or veterans' benefits are below certain thresholds.) DSS bases the amount of a person's state aid on his or her total need. It then compares this amount to the individual's income and the difference, after deductions are taken, is the SSP benefit.

Generally, to qualify for benefits, an individual must have a monthly income less than \$906 (or \$1,415 for married couples) and be (1) age 65 or older, (2) blind, or (3) disabled and age 18 to 64. Individuals living in certain rated housing (e.g., boarding homes) may have higher income limits, up to \$2,250, as DSS considers those costs when determining eligibility.

Liquid assets cannot exceed \$1,600 for singles and \$2,400 for married couples. In general, individuals who transfer assets within 24 months before applying for SSP assistance are presumed to have done so to evade the asset limits. For more information, visit: <http://portal.ct.gov/-/media/Departments-and-Agencies/DSS/Fact-Sheets-and-Issue-Briefs/Fact-Sheets/AgedBlindDiabledFactSheet.pdf>.

## **Education and Employment Programs**

### ***Senior Community Service Employment Program***

This program, administered by ADS and funded under Title V of the Older Americans Act, helps low-income adults age 55 or older find jobs. The program matches a person's skills and interests with a position in a community service agency for on-the-job training. To be eligible, the person must be unemployed and have an income of not more than \$16,988 for an individual and \$22,888 for a family of two. For more information, visit: <https://portal.ct.gov/AgingandDisability/Content/Pages/Programs/Senior-Community-Employment-Program-SCSEP>.

## ***Tuition Waivers for Older Adults***

By law, state residents age 62 or older may qualify for a tuition waiver at any of the state's public higher educational institutions, if at the end of the regular registration period enough students are enrolled in the course for it to be offered and enough space is left to accommodate the senior citizen ([CGS §§ 10a-77\(d\)](#), [-99\(d\)](#), and [-105\(e\)](#)).

## **Energy Assistance and Weatherization**

The Connecticut Energy Assistance Program (CEAP) helps low-income households of all ages offset their winter heating bills. The program is primarily funded by federal block grants, which can vary by year, and is administered by DSS and local community action agencies. Applications are accepted beginning each August 1 for the upcoming winter season.

### ***CEAP – Basic Assistance***

Eligibility and benefit levels for CEAP basic assistance varies based on need, costs, and energy burden. Renters whose rent includes heat may be [eligible](#) for between \$225 and \$475 for winter heating assistance, provided their household income does not exceed 150% of the federal poverty level (FPL) (\$20,385 for an individual in 2022) and they pay more than 30% of their gross income toward rent.

For homeowners and renters who pay separately for heat, the program is available for households with incomes up to 60% of the state median income (currently \$39,027 for individuals and \$75,052 for a household of four). Liquid assets cannot exceed \$15,000 for homeowners or \$12,000 for renters, unless the excess assets, when added to the household's annual income, leave the family within the income limits. CEAP-eligible homeowners may also qualify for funding for emergency repair or replacement of unsafe or inoperable heating systems.

According to DSS, during the most recent heating season, homeowners and renters who pay separately for heat could receive up to \$1,015 in basic CEAP benefits for vulnerable households and up to \$410 for non-vulnerable households. A vulnerable household has at least one member who (1) is age 60 or older, (2) is under age 6, or (3) has a disability.

***CEAP – Crisis Assistance.*** Households using “deliverable fuels,” including heating oil, kerosene, and propane, are eligible for a one-time crisis assistance benefit of up to \$1,010 if their income is below 200% of the FPL (\$27,180 for individuals in 2022), or \$500 if their income is above 200% of the FPL and below 60% of the state median income. Crisis assistance applies to households that have exhausted their basic benefit and are at imminent risk of losing heat.

***CEAP – Safety Net.*** Depending on available funding, CEAP participants who use up their basic and crisis benefits are eligible for a safety net assistance benefit of up to \$700 per fuel delivery.

Non-vulnerable households may be eligible to receive these benefits up to three times; vulnerable households up to four. Safety Net Assistance benefits are not available for households with income over 200% FPL.

For more information about CEAP, visit: <http://portal.ct.gov/DSS/Economic-Security/Winter-Heating-Assistance/Energy-Assistance--Winter-Heating/Eligibility>.

## ***Weatherization Assistance***

The Weatherization Assistance Partnership helps low-income utility customers reduce their utility costs through several home improvement measures. The program is administered by the Department of Energy and Environmental Protection in partnership with community action agencies and utility companies.

In general, households with income less than 60% of the state median income are eligible for assistance. Priority may be given to low-income families with older adults, individuals with disabilities, or households with children under age six.

For more information on the weatherization program, visit: [http://www.ct.gov/deep/cwp/view.asp?a=4405&Q=569064&deepNav\\_GID=2121](http://www.ct.gov/deep/cwp/view.asp?a=4405&Q=569064&deepNav_GID=2121).

## **Grandparents Raising Grandchildren**

### ***Grandparents as Parents Support (GAPS) Network***

GAPS, developed by the former State Department on Aging, is a statewide network of grandparents, relative caregivers, and providers who share information about services and opportunities, offer support, and link grandparents, and other relatives raising children, to respite care and other services. For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/Grandparents-as-Parents-Support>.

### ***Kinship Fund and Family Respite Fund Grants***

There are two funds that provide cash assistance to income eligible relatives, including grandparents, who were granted guardianship of a child by a probate court or Superior Court:

1. The Kinship Fund provides up to \$500 per child per year (with an annual family cap of \$2,000) for child-rearing costs, such as health or basic needs, enrichment and educational activities, and expenses that help children participate fully in school life, such as school fieldtrips, sports equipment, or school supplies, and
2. The Family Respite Fund provides up to \$2,000 per family per year to directly benefit guardians. Funds can be used for rent, rental deposits, household furnishings, utilities, food, transportation, and other expenses the court deems appropriate.

To qualify for a grant, a relative court-appointed guardian cannot be receiving benefits or subsidies from the Department of Children and Families (DCF). Applications for grants are available at the probate courts and regional children’s probate courts. For more information, visit: <http://www.ctprobate.gov/Pages/Kinship-and-Grandparent-Respite-Fund.aspx>.

### ***Subsidized Guardianship Program***

Licensed relative guardians of children involved in the child welfare system (e.g., victims of child abuse) can receive benefits under the DCF Subsidized Guardianship program, provided the child or children have resided with the caregiver for at least six months. Guardians receive monthly stipends equal to that of the prevailing foster care rate. Relative guardians may also qualify for a one-time exceptional expense payment of up to \$500 per child for expenses incurred by the family in the custody transfer process. For more information, visit: <https://portal.ct.gov/DCF/Policy/Regulations/Subsidized-Guardianship>.

Grandparents who become guardians of children not involved in the child welfare system may qualify for a substantially smaller Temporary Family Assistance payment from DSS.

## **Health Care**

### ***Drug Coverage for Medicare-Medicaid Dual Eligibles***

Seniors and individuals with disabilities covered by both Medicare and Medicaid (i.e., “dually eligible”) receive most of their prescription drug coverage through Medicare Part D or Medicare Advantage Plans with prescription coverage. Both federal and state laws require such individuals to enroll in one of these plans.

These dually eligible individuals can get help to pay for their premiums and co-payments from the federal Low-Income Subsidy (LIS) program; however, the program only covers payments up to a set “benchmark” amount. Thus, state law requires these individuals to enroll in a Part D benchmark plan. (A benchmark plan offers basic Part D coverage with premiums equal to, or lower than, the regional low-income premium subsidy amount calculated annually.) DSS is required to pay for the portion of Medicare Part D prescription drug copayments that exceeds, in the aggregate, \$17 in any month ([CGS § 17b-265d](#)).

### ***Health Insurance Counseling – CHOICES Program***

CHOICES provides Medicare beneficiaries free information and counseling on Medicare plans, including Medicare Part D plans and supplemental insurance; eligibility screening; and information and referrals on a variety of topics, including long-term care options. (CHOICES stands for Connecticut’s programs for Health insurance assistance, Outreach, Information and referral, Counseling, and Eligibility Screening.) The program is managed by ADS, in partnership with the AAAs and the Center for Medicare Advocacy. For more information on the program, visit:



<https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/CHOICES-Connecticuts-program-for-Health-insurance-assistance-Outreach-Information-and-referral-Couns>.

## ***Medicaid***

Medicaid provides medical assistance to low-income individuals, families, and seniors. For seniors, Medicaid expenditures primarily cover nursing home costs, but Medicaid also pays medical costs not covered under Medicare for qualified seniors living at home. The eligibility criteria vary depending on the type of care required, but in most cases applicants must pass both an income and asset test. DSS administers Medicaid, which is state- and federally-funded. For more information, visit: <http://www.ct.gov/hh/cwp/view.asp?a=3573&q=421548&hhNav=1>.

### ***Medicaid for Employed Disabled Program (MED Connect)***

This DSS-administered program provides affordable health care coverage to employed individuals with disabilities who earn up to \$75,000 annually and whose counted assets do not exceed \$10,000 if single or \$15,000 for a married couple. Coverage is free for individuals with income up to 200% of the FPL (currently, \$2,265 a month for an individual or \$3,052 a month for a couple).

Those whose income exceeds this amount must pay a monthly premium based on 10% of the excess income. For more information, visit: <http://portal.ct.gov/DSS/Health-And-Home-Care/Disability-Services/Med-Connect-Medicaid-for-Employees-with-Disabilities/Med-Connect-Medicaid-for-Employees-with-Disabilities/Eligibility>.

### ***Medicare Savings Programs (MSP)***

Seniors on Medicare with incomes not low enough to qualify for full Medicaid may qualify for the MSP, which uses Medicaid funds to help pay Medicare premiums, deductibles, and some coinsurance. The three program tiers are: Qualified Medicare Beneficiaries (QMB), Special Low-Income Medicare Beneficiaries (SLMB), and Additional Low-Income Medicare Beneficiaries (ALMB).

Eligibility is based on the FPL, which is adjusted annually, and applicants at the lowest income levels qualify for the most benefits. Table 1 lists the 2022 eligibility limits.

**Table 1: 2022 MSP Income Limits**

<b>MSP Tier</b>	<b>Individual Income Limit (% FPL)</b>	<b>Monthly Income Limit</b>
<b>QMB</b>	Less than 211%	\$2390 individual \$3220 married couple
<b>SLMB</b>	211% to 231%	\$2617 individual \$3525 married couple
<b>ALMB</b>	231% to 246%	\$2786 individual \$3754 married couple

For more information, visit: <http://portal.ct.gov/DSS/Health-And-Home-Care/Medicare-Savings-Program/Medicare-Savings-Program>.

## **Housing**

### ***Assisted Living Demonstration Project***

Assisted living services are available to people participating in the assisted living demonstration program for low- and moderate-income older adults residing in government-subsidized housing. To qualify, tenants must be age 65 or older and eligible for either the (1) CHCPE or (2) Department of Mental Health and Addiction Services' home and community-based program for adults with severe and persistent psychiatric disabilities.

The law permits a combination of subsidized and unsubsidized units in the same facility and gives the Department of Housing (DOH) discretion to set the rental subsidy at any percentage of the annual aggregate family income and define income and eligibility for these subsidies.

The program operates in four locations (a total of up to 300 units): Herbert T. Clarke House in Glastonbury, The Retreat in Hartford, Luther Ridge in Middletown, and Smith Street Assisted Living in Seymour.

DOH also created state-funded assisted living demonstration programs in six federally-funded older adult housing developments: Horace Bushnell and Immanuel House in Hartford, Juniper Hill in Mansfield, Tower 1/Tower East in New Haven, Kingsway Senior Housing in Norwalk, and Wells Country Village in Talcottville.

For more information, visit: <http://www.ct.gov/doh/cwp/view.asp?a=4513&q=530492>.

### ***Congregate Housing for the Elderly Program***

A congregate housing complex contains separate living units for residents and provides some housekeeping, personal care, and transportation services, and at least one meal a day in a common dining room. Residents who need more help can receive assisted living services, including "hands on" personal care, assistance with activities of daily living, nursing, and medical services that enable them to stay in their congregate apartment instead of moving into a nursing home. Administered jointly by the Connecticut Housing Finance Authority (CHFA) and DOH, the Congregate Housing for the Elderly Program offers housing and support services to frail elders age 62 or older who have an annual income below 80% of the area's median income and meet other criteria. For more information, visit: <http://uwc.211ct.org/congregate-housing-programs/>.

## ***Congregate Housing Services Program***

This program provides meals and help with activities of daily living to adults age 62 or older living in certain (usually rural) communities to prevent unnecessary institutionalization. The federal Department of Housing and Urban Development (HUD funds the program, which is administered by ADS and the AAAs at select sites (currently 13 in eastern Connecticut and 12 in western Connecticut). Participants pay 10% of the cost of support services. For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/Congregate-Housing-Services-Program>.

## ***Elderly Rental Assistance Program (ERAP) and Rental Assistance Program (RAP)***

Low-income older adults may be eligible for rental assistance under one of two programs. DOH's ERAP provides project-based rental assistance to adults with disabilities and low-income adults age 62 or older living in state-funded elderly housing projects. To qualify, seniors must spend more than 30% of their annual income on rent and utilities. The ERAP amount is the difference between 30% of their adjusted gross income, less a utility allowance, and the base rent. For more information, visit: <http://www.ct.gov/doh/cwp/view.asp?a=4513&q=530490>.

Alternatively, older adults living in the community are eligible for certificates to help them pay for private housing under DOH's RAP program, which is need-based, with no age requirement. In general, the family's income cannot exceed 50% of the median income for the county or metropolitan area in which the family lives. Connecticut has adopted the HUD median income levels, which vary by location throughout the state.

The waitlist for RAP is currently closed. When the list is about to be opened, a notice and pre-application form will be placed in local newspapers as well as on the DOH website. For more information, visit: <http://www.ct.gov/doh/cwp/view.asp?a=4513&q=530584>.

## ***Private Assisted Living Pilot Program***

DSS operates a private assisted living pilot program that helps pay for assisted living services (but not room and board) in private assisted living facilities for up to 125 participants who have used up their own resources. The program has two parts; one is funded through a Medicaid waiver, and the other is state-funded. The program is open to older adults who meet all eligibility requirements for CHCPE (see below). For a list of participating facilities, visit: <http://www.ctseniorlaw.com/pilotprogram>.

## ***Rental Rebate Program***

State law provides rent reimbursement for older or permanently disabled adults whose qualifying incomes do not currently exceed \$38,100 for singles and \$46,400 for married couples (limits are adjusted annually). Persons renting an apartment or room, or living in cooperative housing or a mobile home, may be eligible for this program. The recipient, or his or her spouse, must be (1) age 65 or older; (2) age 50 or older and the surviving spouse of a renter who at the time of the renter's death had qualified and was entitled to tax relief, provided the spouse was domiciled with the renter at the time of the renter's death; or (3) age 18 or older and permanently and totally disabled. The recipient also must have lived in the state for at least one year ([CGS § 12-170d et. seq.](#)).

Renters' rebates can be up to \$900 for married couples and up to \$700 for single individuals. The rebate amount is based on a graduated income scale and the amount of rent and utility payments (excluding telephone) made in the calendar year prior to the year in which the renter applies.

This year, the legislature changed the deadline for renters with extenuating health circumstances or other good cause to request more time to apply for a rebate. Specifically, the new law requires these renters to apply by November 15, rather than December 15, for an application deadline extension ([PA 22-74](#), §§ 3 & 4, effective July 1, 2022).

For more information, visit: <http://ct.gov/opm/cwp/view.asp?a=2985&q=383154>.

## ***Reverse Annuity Mortgages***

CHFA's Reverse Annuity Mortgage (RAM) program provides lump sum or monthly installment loans to low-income elderly homeowners to help pay for their long-term care needs. Eligible costs include those associated with hospitals, nursing homes, residential care homes, in-home care, adult day care, durable medical equipment, medically needed home alterations, long-term care insurance premiums, and uninsured recurring or catastrophic medical and prescription drug expenses. The amount of the six-year term loan is based on the borrower's home equity and is not repaid until after the house is sold, transferred, or no longer occupied by the borrower. The interest rate on a RAM loan is 1.5% above the CHFA Homebuyer Mortgage Program rate, which is below traditional market rates.

To qualify for a RAM loan, borrowers must be at least age 70 and their annual household income cannot exceed CHFA's [statewide income limits](#) for one or two person households (income limits vary by location). By law, the funds from RAMs, in certain circumstances, are not treated as income or assets for determining Medicaid eligibility. Specifically, funds derived from equity in a home's property through a RAM loan or other home equity conversion loan are excluded if (1) they are held in an account that does not contain other funds and (2) the Medicaid recipient does not transfer them to anyone for less than fair market value.

For more information, visit:

<http://www.chfa.org/Homeownership/for%20Homeowners/ReverseAnnuityMortgageProgram.aspx>.

## Legal Assistance

The state's AAAs contract with the following legal organizations to provide free legal help on elder law issues to people age 60 or older who may not be able to afford a private attorney:

1. Connecticut Legal Services, Inc. (<https://ctlegal.org/>), which serves Eastern, Western and Southwestern Connecticut;
2. Greater Hartford Legal Aid (<http://ghla.org/>), which serves North Central Connecticut; and
3. New Haven Legal Assistance Association, Inc. (<http://nhlegal.org/>), which serves South Central Connecticut.

In addition, Statewide Legal Services of Connecticut (<http://www.slsct.org>) refers older adults to an appropriate legal service. Priority is given to people with problems regarding health care access, nursing home issues, patients' rights, and federal and state benefit programs.

## Long-Term Care

### *Adult Day Care – Alzheimer's Disease*

CHCPE subsidizes the attendance fees for financially eligible people attending adult day care who qualify financially. In addition, ADS provides funding to subsidize programs and staff for people working with individuals with Alzheimer's disease.

### *Alzheimer's Respite Program*

The Statewide Respite Care program provides respite services for caregivers of people with Alzheimer's disease, or related disorders, regardless of age, who are not enrolled in CHCPE. ADS administers the program in partnership with the state's AAAs and the Connecticut chapter of the Alzheimer's Association. An individual is eligible to receive up to \$7,500 of services annually, depending on need, if his or her annual income does not exceed \$51,114 and assets do not exceed \$135,892. Income and asset limits are annually increased to reflect Social Security cost of living adjustments. Participants must pay a 20% co-payment for the cost of services, which may be waived based upon demonstrated financial hardship.

Respite services provided include homemaker services, adult day care, short-term medical facility care, home health care, and personal care assistant (PCA) and companion services. There is no age requirement for eligibility.

For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/Connecticut-Statewide-Respite-Care-Program>.

### ***Community First Choice (CFC)***

CFC, established as part of the federal Affordable Care Act, is available to certain Medicaid beneficiaries. It provides “self-directed” PCA services to seniors in their homes, including meal preparation and delivery; home safety modifications; household chores; and assistance with activities of daily living, such as bathing and dressing. Program participants, or someone they appoint, choose which services they receive at home, manage those services, and determine who provides them. Participants may hire certain relatives and friends to provide services and set the hiring requirements for each staff person. (Spouses and legal guardians are excluded from receiving compensation under the program.)

The program is open to Medicaid beneficiaries who can self-direct PCA services and would otherwise require an institutional level of care (e.g., nursing home care). (For Medicaid eligibility requirements, see the section on Medicaid above.) For more information, visit: <https://portal.ct.gov/DSS/Community-First-Choice>.

### ***Connecticut Homecare Program for Elders (CHCPE)***

CHCPE provides home- and community-based services for eligible individuals age 65 or older who are at risk of institutionalization. Services include care management, adult day care, homemaker services, transportation, meals-on-wheels, minor home modifications, and certain personal care assistant and assisted living services. An “access” agency helps the client and his or her family determine the most appropriate service package for each participant.

Because CHCPE is funded with federal and state dollars, it has two parts, each with different eligibility requirements. For the Medicaid-funded part, the monthly income limit is currently \$2,523 for the individual who receives the services. The asset limit is \$1,600 for an individual receiving services, or \$3,200 per married couple if both receive services. If only one spouse of a married couple receives services, the spouse not receiving services is allowed to keep a higher amount to avoid impoverishment. In such a case, the asset limit is \$27,676 per couple, or higher in certain circumstances.

The state-funded part currently has no income limit; asset limits are \$41,220 for an individual and \$54,960 for a married couple, regardless of whether one or both are receiving services. By law, state-funded participants must contribute to the cost of their care. Legislation enacted in 2022 reduces this cost-sharing amount from 4.5% to 3% ([PA 22-118](#), § 234, effective July 1, 2022). Participants with income over 200% of the FPL must also pay an applied income amount that DSS determines. Certain people living in affordable housing under the state's assisted living demonstration program are exempt.

For more information, visit: <http://portal.ct.gov/DSS/Health-And-Home-Care/Connecticut-Home-Care-Program-for-Elders/Connecticut-Home-Care-Program-for-Elders-CHCPE>.

### ***DSS Small-House Nursing Home Pilot***

The Small-Housing Nursing Home Pilot Program, which DSS must establish within available appropriations, helps develop one or more small-house nursing homes consisting of one or more units designed and modeled as a private home, with no more than 14 people in each unit. The pilot's goals are to improve the quality of life for nursing home residents and provide nursing home care in a "home-like," rather than institutional, setting ([CGS § 17b-372](#)). DSS has not yet implemented the program, but the Jewish Home in Bridgeport is considered a small house nursing home.

### ***Long-Term Care Partnership Insurance Program***

The Connecticut Partnership for Long-Term Care is a public/private initiative under which the state approves special long-term care insurance policies sold by private companies. (The policies must meet state standards.) People who buy them and later qualify for Medicaid can still keep assets equal to the amount the policy has paid for their care. Only partnership-approved policies have this feature, called Medicaid asset protection. The Office of Policy and Management approves the policies, maintains statistics, and engages in program planning, administration, and outreach. Over 60,000 policies have been purchased since the program began in 1992. For more information on this program, visit: <https://portal.ct.gov/OPM/PDPD-HHS-Long-Term-Care/Consumer/Partnership-Consumer>.

### ***Money Follows the Person (MFP) Demonstration Project***

The MFP federal demonstration program serves the elderly and individuals with mental illness and developmental disabilities by offering (1) enhanced Medicaid reimbursement for services for the first 12 months the participant lives in the community (i.e., 75%, instead of 50% reimbursement) and (2) flexibility to provide supplemental support services, such as housing coordinators, that Medicaid does not typically cover. States must continue to provide community-based services after the 12-month period for as long as the person remains Medicaid-eligible and in need of services. Connecticut is one of 43 states, plus the District of Columbia, participating in the program.

The program began in 2007 and was extended through 2023 by the Consolidated Appropriations Act of 2021. The act also expanded program eligibility by (1) reducing, from 90 days to 60 days, the minimum length of time an individual must spend in an inpatient facility before qualifying for the program and (2) allowing the number of days a person receives skilled nursing or rehabilitative services in a nursing home to count toward the length-of-stay requirement. The act took effect January 26, 2021, and states can implement these changes retroactively ([P.L. 116-260](#)).



DSS implemented MFP in December 2008. To qualify, a person must (1) have been institutionalized for at least 90 days and (2) meet Medicaid eligibility criteria. In addition, it cannot cost more to care for the person in the community than in an institution. After someone qualifies for MFP, DSS assesses the person's service needs, develops a care plan, and helps the person find housing and services. There is no cap on the number of program participants ([CGS § 17b-369](#)).

Existing law requires the DSS commissioner to implement a similar home- and community-based services program for adults who may not meet the MFP institutionalization requirement, often referred to as MFP II ([CGS § 17b-370](#)).

### ***National Family Caregiver Support Program***

The National Family Caregiver Support Program uses grants given to states to provide information, referral, training, counseling, respite care, and other supportive services to (1) people caring for individuals age 60 or older, or individuals of any age with Alzheimer's disease or a related disorder, and (2) grandparents and other relative-caregivers (excluding a child's parents) caring for children under age 18 or adults ages 18 to 59 with disabilities. In Connecticut, ADS runs the program, in coordination with the AAAs, with funding from the federal Older Americans Act (OAA). ADS allocates the federal funds it receives to the state's AAAs through OAA distribution formulas.

The AAAs or their contractors provide the services, which include caregiver training, information about available services, help in accessing services, respite services, and limited supplemental services not available through other programs.

For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/National-Family-Caregiver-Support-Program>.

### ***Statewide Aging and Disability Resource Centers (ADRC)***

This statewide ADS-administered program (formerly called "Community Choices") helps older adults, people with disabilities, and their caregivers by providing a single coordinated information, referral, and access program for people seeking long-term care support such as in-home, community-based, and institutional services. The program also offers people of any age information on planning for long-term services and support. For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/Aging-and-Disability-Resource-Centers-in-CT>.



## **Nutrition**

### ***Senior Farmers' Market Nutrition Program***

This Department of Agriculture-administered program provides low-income individuals age 60 or older with \$18 vouchers (six \$3.00 checks) to purchase fresh fruits, vegetables, and herbs at authorized farmers' markets. Individuals and couples must have incomes not exceeding 185% of the FPL (in 2022, \$25,142 for an individual or \$33,874 for a married couple). Clients must be participating in another program with proper means testing verifying their eligibility. Examples of other programs include renter rebate or congregate meal programs. For more information, visit: <https://portal.ct.gov/DOAG/ADaRC/ADaRC/WIC-and-Senior-Farmers-Market-Nutrition-Program>.

### ***State Elderly Nutrition Program***

Under federal law, ADS operates 15 elderly nutrition projects that provide nutritionally sound meals to people age 60 or older and their spouses. Programs must provide one meal per day, five days per week. These meals are offered either at congregate sites, known as "senior community cafes," or delivered to the homes of people too frail to travel to the congregate locations or cook for themselves. People with disabilities living in housing facilities that are congregate meal sites may also receive meals. Meals are free, although contributions are encouraged. Both federal and state funds are used to pay the program costs. For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/Elderly-Nutrition-Program>.

## **Prevention and Wellness**

### ***Chronic Disease Self-Management Education Programs***

ADS administers the Chronic Disease Self-Management Program (also called Live Well), that educates adults with chronic conditions and teaches practical skills for managing chronic health programs. It is an interactive workshop provided once per week for six weeks in community settings, such as senior centers, churches, libraries, and hospitals. A Spanish version, called Tomando Control de su Salud, is also offered. For more information, visit: <https://portal.ct.gov/AgingandDisability/Content-Pages/Programs/Live-Well--a-Chronic-Disease-Self-Management-Program>.

### ***Fall Prevention Program***

By law ADS, within available appropriations, must establish a fall prevention program targeted at older adults. The program must promote and support fall prevention research; oversee research and demonstration projects; and establish, in consultation with the public health commissioner, a professional education program on fall prevention for healthcare providers ([CGS §§ 17a-303a](#) and [38a-48](#)). ADS contracts with Yale University's Collaboration for Fall Prevention to promote and support fall prevention research and evidence-based practices. For more information, visit: <https://ehs.yale.edu/fall-protection>.

## **Property and Income Tax Relief**

### ***Circuit Breaker***

The Circuit Breaker program entitles older adults and individuals with a permanent and total disability to a property tax reduction. An applicant must (1) be age 65 or older, have a spouse age 65 or older, or be at least age 50 and a surviving spouse of someone who, at the time of his or her death, was eligible for the program; (2) occupy the property to which the tax applies as his or her home; and (3) live in Connecticut at least one year before applying ([CGS §§ 12-170aa to cc](#)). The current qualifying income for this program is \$46,400 for married couples and \$38,100 for singles.

Historically, the state generally reimbursed municipalities for lost revenue. But the 2017 budget act, with certain exceptions, allows the state to reduce reimbursements to municipalities by up to 100%. However, the law requires municipalities to continue to provide tax reductions to eligible homeowners, regardless of reimbursement levels ([PA 17-2, June Special Session, § 206](#)).

For more information, visit: <http://www.ct.gov/opm/cwp/view.asp?a=2985&Q=383136>.

### ***Municipal Local Option Property Tax Freeze***

Towns may freeze the property taxes on a home whose owner or owner's spouse is at least age 65 and a state resident for at least one year. The freeze continues for a surviving spouse who is at least age 62 when the homeowner dies. Homeowners must meet the circuit breaker income guidelines. Towns may also impose asset limits for eligibility and put a lien on the property ([CGS § 12-170v](#), as amended by [PA 21-84](#)).

### ***Municipal Local Option Property Tax Relief for Seniors***

In addition to the circuit breaker and tax freeze programs, towns may provide additional local option tax relief to older adults and totally disabled homeowners who are at least age 65 and have paid taxes in the town for at least a year. Towns may establish income criteria. The tax relief may take any form, including freezing tax payments at specified levels. But the overall amount of tax relief is limited to 10% of the total value of real property in the town in each given year. The total value of tax relief under this and the tax freeze and circuit breaker programs cannot exceed the homeowner's annual tax ([CGS § 12-129n](#)).

### ***State Income Tax Exemption for Military Retirement Income***

The law fully exempts federally taxable military retirement pay from the state income tax. The exemption applies to federal retirement pay for retired members of the U.S. Army, Navy, Air Force, Marine Corps, Coast Guard, and Army and Air National Guard ([CGS § 12-701\(a\)\(20\)\(B\)](#)).

## **Protection From Abuse and Neglect**

### ***Coalition for Elder Justice in Connecticut***

The coalition is a public/private partnership that helps prevent abuse and protects the rights and wellbeing of vulnerable elders. It consists of state agencies and public and private stakeholders and works to address issues of elder justice in the state. For more information, visit:

<http://elderjusticect.org/>.

### ***Division of Criminal Justice – Statewide Prosecution Bureau***

This bureau is responsible for investigating and prosecuting “white collar” and other financial crimes, including crimes involving financial abuse or exploitation of older adults. For more information, visit: <http://www.ct.gov/csao/site/default.asp>.

### ***DSS Conservator of the Estate or Person Program***

DSS runs a conservator of the estate or person program for older adults and disabled people with very low income and assets who cannot manage their own finances. The DSS commissioner is designated the client’s conservator of the estate, and DSS employees perform financial functions for the client. For more information, visit: <https://portal.ct.gov/DSS/Social-Work-Services/Social-Work-Services/Related-Resources>.

### ***Elder Abuse Reporters***

Doctors, nurses, nursing home administrators, other health care personnel, and other professionals must report suspected elder abuse to DSS within 72 hours of suspecting the abuse or face penalties. DSS must refer substantiated abuse cases involving long-term care residents to prosecutors. Legal remedies are available for anyone subjected to retaliation or discrimination for, in good faith, reporting elder abuse or complaining to DSS about care in a long-term care facility ([CGS §§ 17b-451](#) and [17a-412](#)).

By law, after DSS receives a report from a mandated elder abuse reporter about a long-term care facility resident, it must notify the resident’s (1) guardian or conservator, if any; (2) legally liable relative; or (3) other responsible party, unless the individual to be notified, in any case, is the suspected perpetrator.

### ***Long-Term Care Ombudsman***

Under the Connecticut Long-Term Care Ombudsman Program (LTCOP), an ombudsman’s office in ADS represents the interests of residents in nursing and residential care homes and helps them resolve complaints about these facilities. One state and eight regional ombudsmen carry out these duties, assisted by 11 volunteers. The Ombudsman’s Office also provides assistance and education to residents in assisted living facilities. People in state-subsidized assisted living programs have

priority for these services, but the office will also help people in private assisted living facilities to the extent that funding is available.

This year, the legislature also created a Community Ombudsman program within LTCOP to respond to complaints about long-term care services and supports provided to participants in DSS-administered home- and community-based programs. By October 1, 2022, the new law requires LTCOP to (1) appoint a community ombudsman program supervisor and up to 12 regional community ombudsmen and (2) hire up to two administrative staff ([PA 22-118](#), § 243, effective July 1, 2022).

For more information, visit: <http://www.ct.gov/ltcop/site/default.asp>.

### ***Protective Services***

Under the Protective Services for the Elderly program, DSS staff investigate complaints of abuse, neglect, exploitation, or abandonment of seniors age 60 or older living in the community and provide them with any needed protective services. If the investigation confirms the abuse, the case is referred to the state's attorney for investigation and possible prosecution. For more information, visit: <http://portal.ct.gov/DSS/Social-Work-Services/Social-Work-Services/Related-Resources>.

## **Transportation**

### ***Automobile Insurance Discounts for Senior Drivers***

By law, a driver age 60 or older is eligible for an automobile insurance premium discount for successfully completing a Department of Motor Vehicle-approved accident-prevention course. The premium discount, which is effective at the policy's next renewal, must be at least 5% and apply for at least two years. The driver must complete the course within the year before he or she applies for an initial discount. For any future discount, the driver must complete a course within the year before the current discount expires ([CGS § 38a-683](#)).

### ***Handicapped Access Program/Dial-A-Ride/ADA Paratransit***

This program provides transit districts with funds to meet the federal Americans with Disabilities Act's mandates. To receive federal capital and operating funds, transit districts must provide paratransit services to complement existing fixed route services, including lift-equipped vans and other vehicles that meet the needs of a person with disabilities. They often take the form of "dial-a-ride" services, where the person orders the transportation at least 24 hours in advance and pays a small fee. Some towns, senior centers, and other organizations also have dial-a-ride programs specifically for seniors. For more information, visit: <https://www.ctada.com>.

## ***Municipal Dial-A-Ride Grant Program***

This program provides transportation services to individuals who are (1) age 60 or older or (2) have a disability. It allocates matching grants to municipalities based on a formula with two equal factors: the municipality's relative share of the state's older adult population and its size compared to the state's total area. Municipalities must apply for the grants through a regional planning organization or transit district and collaborate on service design to determine how to use the funding most effectively. For more information visit: <https://portal.ct.gov/DOT/Publictrans/Bureau-of-Public-Transportation/State-Matching-Grant-Program-for-Elderly-and-People-with-Disabilities>.

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