



### **DECD Testimony in Support of:**

HB 6440 An Act Establishing the JobsCT Tax Rebate Program HB 6467 An Act Concerning the Small Business Express Program

David Lehman, Commissioner

Department of Economic and Community Development

✓ JobsCT Tax Rebate Program ✓ Small Business Express 2.0 Connecticut

### A new tool to facilitate private sector job creation:

- Transparent: A clear, simple incentive for companies to evaluate when considering growing in or relocating to Connecticut.
- Earn-As-You-Grow: The rebate is earned as jobs are created and maintained over time, which mitigates the state's exposure to credit/business risk.
- Targeted: Focus industries that build on our strengths of today as well as the ecosystems we want to grow in our economy of tomorrow.



Connecticut

### **JobsCT Overview**

Financial Services

Insurance

Manufacturing

Clean Energy

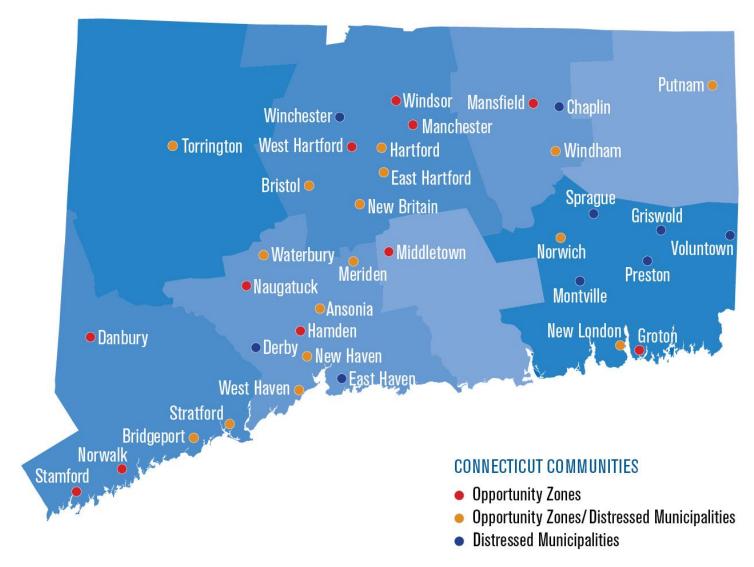
Bioscience

Technology

Digital Media

- Eligible employers who meet the specified requirements below will be rebated 25% of the withholding taxes from net new employees that are not employees hired to replace positions that existed after January 1, 2020.
- Employers that locate or grow in a Distressed Municipality or Opportunity Zone will be eligible for a 50% rebate.
- Program requirements:
  - Create and maintain a minimum of 25 new jobs through the duration of the program.
  - Salaries must be 85% of the median household income of the municipality where the jobs will be located, with a minimum annual salary of \$37,500.
  - Business must be in a JobsCT focus industry.
  - Rebate per job, per year will be floored at \$1,000 and capped at \$5,000.
  - Base incentive rebate activated in years 3 through 7, with years 8 and 9 discretionary.

# Municipalities and Opportunity Zones





#### JobsCT:

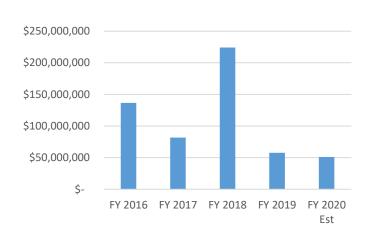
- Financial Assistance per Job: Estimated between \$5,000 and \$10,000
- Fiscal Year Cap: \$40M
- Annual Bonding Requirements: \$0

# Other states with performance-based incentives:

- Massachusetts
- New York
- Missouri
- North Carolina
- South Carolina

### **MAA/First Five:**

- Financial Assistance per Job: Avg. \$18,992 (DECD 2019 Annual Report)
- Annual Cap: None
- Annual Bonding:





- Background: EXP was created to help stimulate the economy after the Great Recession when financial institutions were not lending. It was never meant to be a long-term program, rather a bridge until the financial sector regained its footing.
- Goal: Collaborate with the CT lending community to incentivize greater capital access for businesses to grow with a special focus on minority, women, veteran, and disabled-owned businesses.



### Two-pronged approach

- Partner with CT Innovations (CI) to leverage their existing Capital Access for Business (CAB) loan guarantee program.
- Allow CI the flexibility to use a third-party provider to establish this program, similar to Massachusetts and Rhode Island.

 Additionally, develop a process for expanding the state's direct lending and access to capital infrastructure through partnering with Connecticut Community Development Financial Institutions (CDFI).

#### **Examples of potential partners/providers include:**





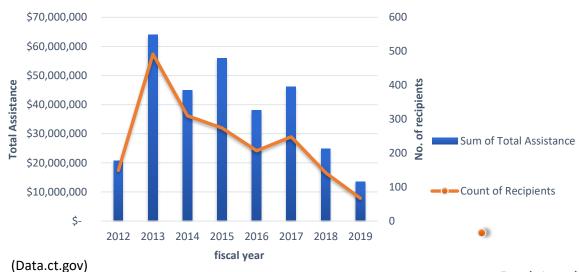




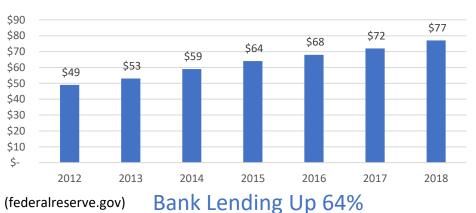


# Why Small Business Express (EXP) 2.0?

#### **EXP Contract Trends by State Fiscal Year**



#### Bank Lending in Billions (Real Estate & C&I)





#### **Benefits:**

- Partner with the private-sector to increase lending capacity for small business which may not be able to obtain traditional financing.
- Leverage CT Innovations' existing CAB program.
- Better aligned state resources for greater efficiency with a customercentric approach.
- Implement with existing bonding resources while significantly lowering risk and ongoing funding needs.
- Superior leverage factor: 20x leverage vs. negative leverage in existing program.
- Increase access to capital for underserved and underrepresented communities who face barriers accessing conventional lenders due to their limited credit history and at times low levels of borrowing they seek.
- Targeted investment toward market gaps.



### Funding over 4 year period:

1st Loss Guaranty CAB Program

- \$1.4M operating cost
- \$1.7M contribution to Loan Guaranty Fund to support
   \$20M in deployment

Direct Lending and Technical Assistance with Partners:

\$6M annually over 4 year period

Total Cost = \$27.1M



# Appendix 1: JobsCT Example 1

### Company in focus area creates 25 jobs

Salary per job: \$100,000

Income tax rate: 5.5%

### Net new tax revenue over seven years: \$962,500

State's portion: 75% \$790,625 or 50% \$618,750 for Distressed Muni/OZ

Company rebate: 25% \$171,875 or 50% \$343,750 for Distressed Muni/OZ

New Tax Revenue	\$137,500	\$137,500	\$137,500	\$137,500	\$137,500	\$137,500	\$137,500	\$962,500
Year	1	2	3	4	5	6	7	Total
State revenue	\$137,500	\$137,500	\$103,125	\$103,125	\$103,125	\$103,125	\$103,125	\$790,625
Company rebate (25%)	\$0	\$0	\$34,375	\$34,375	\$34,375	\$34,375	\$34,375	\$171,875
Year	1	2	3	4	5	6	7	Total
State Revenue	\$137,500	\$137,500	\$68,750	\$68,750	\$68,750	\$68,750	\$68,750	\$618,750
Company Rebate (50%)	\$0	\$0	\$68,750	\$68,750	\$68,750	\$68,750	\$68,750	\$343,750
Year	1	2	3	4	5	6	7	Total



<sup>\*</sup>Actual time of rebate: Year 4, Q1

# Appendix 2: JobsCT Example 2

### Company in focus area creates 25 jobs

Salary per job: \$60,000

Income tax rate: 5.5%

### Net new tax revenue over seven years: \$577,500

State's portion: 75% \$452,500 or 50% \$371,250 for Distressed Muni/OZ

Company rebate: 25% \$125,000 or 50% \$206,250 for Distressed Muni/OZ

New Tax Revenue	\$82,500	\$82,500	\$82,500	\$82,500	\$82,500	\$82,500	\$82,500	\$577,500
Year	1	2	3	4	5	6	7	Total
State revenue	\$82,500	\$82,500	\$57,500	\$57,500	\$57,500	\$57,500	\$57,500	\$452,500
Company rebate (25%/min. \$1k per year per job)	\$0	\$0	\$25,000	\$25,000	\$25,000	\$25,000	\$25,000	\$125,000
Year	1	2	3	4	5	6	7	Total
		1						
State Revenue	\$82,500	\$82,500	\$41,250	\$41,250	\$41,250	\$41,250	\$41,250	\$371,250
Company Rebate (50%)	\$0	\$0	\$41,250	\$41,250	\$41,250	\$41,250	\$41,250	\$206,250
Year	1	2	3	4	5	6	7	Total



<sup>\*</sup>Actual time of rebate: Year 4, Q1